

Monroe County, Wisconsin

Sparta, Wisconsin

Financial Statements and Supplementary Financial Information

Year Ended December 31, 2019

Monroe County, Wisconsin

Financial Statements and Supplementary Financial Information Year Ended December 31, 2019

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Independent Auditor's Report

County Board of Supervisors
Monroe County
Sparta, Wisconsin

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Monroe County, Wisconsin (the "County"), as of and for the year ended December 31, 2019 and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Monroe County, Wisconsin, as of December 31, 2019, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the General and Human Services Funds for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis, the schedule of proportionate share of the net pension asset (liability) and contributions – Wisconsin Retirement System and the schedule of changes in the County's total OPEB liability and related ratios on pages 3 through 9 and 55 through 56 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information, because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The supplementary information listed in the accompanying table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 17, 2020, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.



Wipfli LLP

June 17, 2020
Madison, Wisconsin

Management's Discussion and Analysis

Monroe County, Wisconsin

Management's Discussion and Analysis

December 31, 2019

As management of the Monroe County, Wisconsin, we offer readers of the County's basic financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2019.

Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflow of resources as of December 31, 2019 by \$104.89 million (net position). Of this amount, \$24.3 million (unrestricted net position) may be used to meet the County's ongoing obligations to citizens and creditors.
- The County's total net position increased by \$1,020,739. This increase was due primarily to an increase in net investment in capital assets.
- As of December 31, 2019, the County's governmental funds reported combined ending fund balances of \$17.3 million, an increase of \$330,803 in comparison with the prior year.
- As of December 31, 2019, unassigned fund balance for the general fund was \$6.4 million.
- The County's total general-obligation debt decreased by \$1,865,000 during 2019.

Overview of the Basic Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the basic financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The statement of net position presents information on all of the County's assets, liabilities and deferred outflows and inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The statement of activities presents information showing how the County's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods. (e.g., earned but unused vacation leave.)

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, public works, culture, recreation and education, and conservation and development. The business-type activities of the County include the County's nursing home, highway operations, landfill operations and economic revolving loan program.

The government-wide financial statements can be found on pages 10 - 12 of this report.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The County maintains eight individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general, human services, and debt service funds. Data from the other five governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The County adopts an annual appropriated budget for all its governmental funds. As part of the basic governmental fund financial statements, budgetary comparison statements have been provided for the general and human service special revenue funds to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 13 - 18 of this report.

Proprietary funds. The County maintains enterprise funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its nursing home, solid waste, highway and development loans. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for its information systems, technology pool, and self-funded workers' compensation.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the nursing home, solid waste and highway enterprise funds, which are considered to be major funds of the County. The three internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual data for the internal service funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 19 - 23 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statement can be found on page 24 of this report

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found on pages 25 - 54 of this report.

Required supplementary information. Information on the County's pension and other post-employment benefit plan is presented immediately following the notes to the basic financial statements and can be found on pages 55 - 56.

Other information. The combining statements referred to earlier in connection with non-major governmental funds and internal service funds are presented immediately following the notes to the basic financial statements and can be found on pages 57 – 61.

Government-wide Financial Analysis

Net position. As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$104.76 million at the close of 2019.

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Current and other assets	\$ 36,660,142	\$ 39,628,429	\$ 19,054,555	\$ 18,808,478	\$ 55,714,697	\$ 58,436,907
Capital assets	86,320,520	85,981,448	10,691,528	9,911,456	97,012,048	95,892,904
Total assets	122,980,662	125,609,877	29,746,083	28,719,934	152,726,745	154,329,811
Total deferred outflows of resources	7,483,116	4,104,060	3,846,521	2,168,060	11,329,637	6,272,120
Long-term liabilities	22,879,095	21,690,444	6,969,147	4,632,773	29,848,242	26,323,217
Other liabilities	4,030,153	3,941,649	1,399,561	1,105,102	5,429,714	5,046,751
Total liabilities	26,909,248	25,632,093	8,368,708	5,737,875	35,277,956	31,369,968
Total deferred inflows of resources	16,396,775	17,716,606	7,491,727	7,646,172	23,888,502	25,362,778
Net position:						
Net investment in capital assets	67,262,335	65,236,348	10,055,871	9,911,456	77,318,206	75,147,804
Restricted	3,219,307	4,417,165	10,254	887,121	3,229,561	5,304,286
Unrestricted	16,676,113	16,711,725	7,666,044	6,705,370	24,342,157	23,417,095
Total net position	\$ 87,157,755	\$ 86,365,238	\$ 17,732,169	\$ 17,503,947	\$ 104,889,924	\$ 103,869,185

By far the largest portion of the County's net position (74%) reflects its investment in capital assets (e.g. land, buildings, machinery and equipment, infrastructure, etc.); less any related debt used to acquire those assets that are still outstanding. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although, the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the County's net position (3%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position (\$24.3 million) may be used to meet the County's ongoing obligations to citizens and creditors.

Change in net position. Governmental activities increased the County's net position by \$792,517 while business-type activities increased net position by \$228,222. A summary of the changes in net position follows:

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Revenues:						
Program revenues:						
Charges for services	\$ 3,846,524	\$ 3,853,303	\$ 11,572,777	\$ 11,101,737	\$ 15,419,301	\$ 14,955,040
Operating grants and contributions	10,661,910	9,352,878	2,819,319	3,301,752	13,481,229	12,654,630
Capital grants and contributions	184,190	-	-	200,000	184,190	200,000
General revenues:						
Property taxes	13,399,080	14,410,109	5,013,568	4,748,290	18,412,648	19,158,399
Sales tax	3,759,259	3,738,827	-	-	3,759,259	3,738,827
Other taxes	78,198	106,156	-	-	78,198	106,156
Grants and contributions not restricted to specific programs	2,814,061	2,551,428	-	-	2,814,061	2,551,428
Investment income	1,129,668	496,195	67,089	53,169	1,196,757	549,364
Other	248,691	172,067	-	-	248,691	172,067
Total revenues	36,121,581	34,680,963	19,472,753	19,404,948	55,594,334	54,085,911
Expenses:						
General government	8,964,242	7,854,982	-	-	8,964,242	7,854,982
Public safety	9,873,154	9,124,812	-	-	9,873,154	9,124,812
Public works	1,218,049	1,564,645	-	-	1,218,049	1,564,645
Health and human services	15,047,128	13,328,557	-	-	15,047,128	13,328,557
Culture, recreation, and education	1,058,574	963,985	-	-	1,058,574	963,985
Conservation and development	933,011	627,802	-	-	933,011	627,802
Interest and fiscal charges	406,845	443,993	-	-	406,845	443,993
Nursing home	-	-	7,978,639	7,390,047	7,978,639	7,390,047
Solid waste	-	-	2,307,949	2,099,771	2,307,949	2,099,771
Highway	-	-	5,882,473	4,440,408	5,882,473	4,440,408
Economic revolving loan	-	-	903,531	727	903,531	727
Total expenses	37,501,003	33,908,776	17,072,592	13,930,953	54,573,595	47,839,729
Change in net position before transfers	(1,379,422)	772,187	2,400,161	5,473,995	1,020,739	6,246,182
Transfers	2,171,939	4,947,536	(2,171,939)	(4,947,536)	-	-
Change in net position	792,517	5,719,723	228,222	526,459	1,020,739	6,246,182
Net position - January 1	86,365,238	80,645,515	17,503,947	16,977,488	103,869,185	97,623,003
Net position - December 31	\$ 87,157,755	\$ 86,365,238	\$ 17,732,169	\$ 17,503,947	\$ 104,889,924	\$ 103,869,185

Financial Analysis of the County's Funds

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of December 31, 2019, the County's governmental funds reported combined ending fund balances of \$17,321,727, an increase of \$330,803 in comparison with the prior year. Approximately 37% of this amount (\$6.4 million) constitutes unassigned fund balance. The remainder of fund balance is nonspendable, restricted, committed, or assigned to indicate that it is not available for new spending because it has already been accounted for. The nonspendable amounts include 1) current year prepayments that benefit periods beyond the end of the current year (\$37,686), 2) the portion of delinquent taxes purchased from other taxing jurisdictions (\$1,258,297) and 3) nonspendable contributions for Wegner Grotto, local history room endowment and Haney Reserve (\$1,478,321). The restricted includes 1) amounts restricted by statutes (\$770,243), 2) amounts restricted by donors (\$287,879), and 3) grant programs (\$682,864). The committed amount includes 1) amounts restricted for debt service (\$4,965,488) and 2) \$101,782 in various projects approved by the County Board. The assigned amounts represent tentative management plans for certain items in the General Fund (\$1,052,085) and the Local History Room special revenue fund (\$267,725).

The general fund is the chief operating fund of the County. At the end of the current year, unassigned fund balance of the general fund was \$6,419,357 while total fund balance was \$9,842,476. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 36% of total general fund expenditures, while total fund balance represents 55% of that same amount. Because the County annually transfers back unassigned fund balances of special revenue funds, the reader of the financial statements should also consider the expenditures of these funds when analyzing the County's general fund.

The County's human services fund decreased \$172,790 due primarily to expenditures being greater than originally budgeted.

Proprietary funds. The County's proprietary funds provide the same type of information found in the County's government-wide financial statements but in more detail.

Net position of the Rolling Hills Rehabilitation Center at the end of the year amounted to \$2,966,929, a decrease of \$233,484 as expenditures were slightly more than revenue.

Net position of the solid waste fund at the end of the year amounted to \$1,667,119, a decrease of \$126,494 over the prior year due to estimated operation and maintenance being greater than fees.

Net position of the highway fund at the end of the year amounted to \$12,675,756, an increase of \$1,585,475 over the prior year due primarily to efforts to increase the cash reserves for future projects.

Other factors concerning the finances of these funds have already been addressed in the discussion of the County's business-type activities.

General Fund Budgetary Highlights

The County's general fund balance decreased \$3,264,765 during the current year. Key factors in this change are as follows:

- The general fund transferred \$4,829,324 to other funds in the current year.
- Overall expenditures were less than final budget amounts by \$2,487,209.

Budgetary amendments were made during the year as noted on page 17 of the financial statements, but there was nothing of significance to specifically note here.

Capital Asset and Debt Administration

Capital assets. The County's investment in capital assets for its governmental and business-type activities as of December 31, 2019 amounts to \$97,012,048 (net of accumulated depreciation). This investment in capital assets includes land, land improvements, buildings, machinery and equipment, public domain infrastructure (highways and bridges), and construction in progress. The total increase in the County's investment in capital assets for the current year was \$1,119,144 over last year and primarily due to governmental activities related to various road improvements.

	Governmental Activities		Business-Type Activities		Total	
	2019	2018	2019	2018	2019	2018
Land	\$ 1,705,187	\$ 1,328,985	\$ 574,911	\$ 574,911	\$ 2,280,098	\$ 1,903,896
Construction in progress	2,207,371	2,966,755	2,281,336	1,294,212	4,488,707	4,260,967
Land improvements	178,200	172,039	825,358	898,445	1,003,558	1,070,484
Buildings	38,237,317	38,880,218	1,302,299	1,438,850	39,539,616	40,319,068
Machinery and equipment	5,276,913	4,882,941	5,707,624	5,705,038	10,984,537	10,587,979
Infrastructure	38,715,532	37,750,510	-	-	38,715,532	37,750,510
Total	\$ 86,320,520	\$ 85,981,448	\$ 10,691,528	\$ 9,911,456	\$ 97,012,048	\$ 95,892,904

Long-term debt. At the end of the current fiscal year, the County had total general obligation debt outstanding of \$18,490,000 backed by the full faith and credit of the government.

	Governmental Activities	
	2019	2018
General obligation debt:		
Bonds	\$ 18,490,000	\$ 20,355,000

The County's general obligation debt decreased \$1,865,000 during the current fiscal year. State statutes limit the amount of general obligation debt the County may issue to 5% of its total equalized valuation. The current debt limitation for the County is \$178,988,205, which is significantly in excess of the County's \$18,490,000 in outstanding general obligation debt.

Economic and Other Factors

In September 2018, the County Board approved a site location to build a new nursing home. In December 2018, the Board approved a resolution to issue General Obligation Bonds not to exceed \$16 million to be used to for the new building. The bonds have not been issued and no commitments have been made related to this project as of the date of the audit. In 2020, the County Board is looking to re-address the new nursing home building project.

The County has been allocated CARES Act funding to reimburse unbudgeted expenses incurred due to the COVID-19 pandemic.

Contacting the County's Financial Management

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Department, 124 N Court Street, Sparta, WI 54656.

Basic Financial Statements

Monroe County, Wisconsin

Statement of Net Position

December 31, 2019

	Governmental Activities	Business-type Activities	Total
Assets:			
Cash and investments	\$ 17,024,514	\$ 6,750,676	\$ 23,775,190
Receivables			
Taxes	12,611,020	5,538,931	18,149,951
Delinquent taxes	1,565,818	-	1,565,818
Accounts	3,210,367	983,130	4,193,497
Loans	-	-	-
Other	81,306	-	81,306
Internal balances	(422,365)	422,365	-
Due from other governments	-	1,227,412	1,227,412
Inventories and prepaid items	55,445	1,275,439	1,330,884
Restricted assets:			
Cash and investments	2,365,178	1,068,923	3,434,101
Deposits with the State	-	1,787,679	1,787,679
Loans receivables	168,859	-	168,859
Capital assets, nondepreciable	3,912,558	2,856,247	6,768,805
Capital assets, depreciable, net	82,407,962	7,835,281	90,243,243
Total assets	<u>122,980,662</u>	<u>29,746,083</u>	<u>152,726,745</u>
Deferred outflows of resources:			
Deferred outflows-pension/OPEB	7,483,116	3,846,521	11,329,637
Liabilities:			
Accounts payable	1,915,185	536,188	2,451,373
Other accrued liabilities	1,559,146	504,356	2,063,502
Accrued interest payable	151,777	18,308	170,085
Due to other governments	324,683	513	325,196
Unearned revenues	79,362	329,038	408,400
Payable from restricted assets			
Resident trust fund payable	-	11,158	11,158
Long-term obligations			
Due within one year	2,485,088	526,956	3,012,044
Due in more than one year	20,394,007	6,442,191	26,836,198
Total liabilities	<u>26,909,248</u>	<u>8,368,708</u>	<u>35,277,956</u>
Deferred inflows of resources:			
Property taxes	12,611,020	5,538,931	18,149,951
Deferred inflows related to pensions	3,785,755	1,952,796	5,738,551
Total deferred inflows of resources	<u>16,396,775</u>	<u>7,491,727</u>	<u>23,888,502</u>
Net position:			
Net investment in capital assets	67,262,335	10,055,871	77,318,206
Restricted	3,219,307	10,254	3,229,561
Unrestricted	16,676,113	7,666,044	24,342,157
Total net position	<u>\$ 87,157,755</u>	<u>\$ 17,732,169</u>	<u>\$ 104,889,924</u>

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Statement of Activities

For the Year Ended December 31, 2019

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
Governmental activities:				
General government	\$ 8,964,242	\$ 1,597,547	\$ 387,020	\$ -
Public safety	9,873,154	617,470	344,324	-
Public works	1,218,049	83,068	55,677	-
Health and human services	15,047,128	1,155,277	9,205,505	-
Culture, recreation and education	1,058,574	202,078	251,968	-
Conservation and development	933,011	191,084	417,416	184,190
Interest and fiscal charges	406,845	-	-	-
Total governmental activities	<u>37,501,003</u>	<u>3,846,524</u>	<u>10,661,910</u>	<u>184,190</u>
Business-type activities:				
Nursing home	7,978,639	5,531,687	1,155,502	-
Solid waste	2,307,949	1,963,651	161,229	-
Highway	5,882,473	4,072,422	1,502,588	-
Economic revolving loan	903,531	5,017	-	-
Total business-type activities	<u>17,072,592</u>	<u>11,572,777</u>	<u>2,819,319</u>	<u>-</u>
Total	<u>\$ 54,573,595</u>	<u>\$ 15,419,301</u>	<u>\$ 13,481,229</u>	<u>\$ 184,190</u>

General revenues:

Taxes:

Property taxes, levied for general purposes

Property taxes, levied for debt service

Sales tax

Other taxes

Federal and state grants and other contributions not restricted to specific functions

Investment income

Miscellaneous

Transfers

Total general revenues and transfers

Change in net position

Net position - beginning

Net position - ending

Monroe County, Wisconsin

Statement of Activities - Continued

For the Year Ended December 31, 2019

Net (Expense) Revenue and Changes in Net Position		
Governmental Activities	Business-type Activities	Total
\$ (6,979,675)	\$ -	\$ (6,979,675)
(8,911,360)	-	(8,911,360)
(1,079,304)	-	(1,079,304)
(4,686,346)	-	(4,686,346)
(604,528)	-	(604,528)
(140,321)	-	(140,321)
(406,845)	-	(406,845)
<u>(22,808,379)</u>	<u>-</u>	<u>(22,808,379)</u>
-	(1,291,450)	(1,291,450)
-	(183,069)	(183,069)
-	(307,463)	(307,463)
-	(898,514)	(898,514)
-	<u>(2,680,496)</u>	<u>(2,680,496)</u>
<u>(22,808,379)</u>	<u>(2,680,496)</u>	<u>(25,488,875)</u>
12,449,409	5,013,568	17,462,977
949,671	-	949,671
3,759,259	-	3,759,259
78,198	-	78,198
2,814,061	-	2,814,061
1,129,668	67,089	1,196,757
248,691	-	248,691
2,171,939	(2,171,939)	-
<u>23,600,896</u>	<u>2,908,718</u>	<u>26,509,614</u>
792,517	228,222	1,020,739
<u>86,365,238</u>	<u>17,503,947</u>	<u>103,869,185</u>
<u>\$ 87,157,755</u>	<u>\$ 17,732,169</u>	<u>\$ 104,889,924</u>

Monroe County, Wisconsin

Balance Sheet Governmental Funds December 31, 2019

	General	Human Services	Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
Assets:					
Cash and investments	\$ 8,207,156	\$ 5,163	\$ 4,953,532	\$ 498,083	\$ 13,663,934
Restricted cash and investments	355,983	48,121	-	1,961,074	2,365,178
Receivables					
Taxes	7,020,410	3,736,356	-	508,449	11,265,215
Delinquent taxes	1,565,818	-	-	-	1,565,818
Accounts	1,232,925	1,769,526	11,956	191,099	3,205,506
Other	250,165	-	-	-	250,165
Due from other funds	607,231	-	-	-	607,231
Inventories and prepaid items	37,686	-	-	82	37,768
Total assets	\$ 19,277,374	\$ 5,559,166	\$ 4,965,488	\$ 3,158,787	\$ 32,960,815
Liabilities, Deferred Inflows of Resources and Fund Balances:					
Liabilities:					
Accounts payable	711,813	1,053,631	-	21,737	1,787,181
Other accrued liabilities	668,458	216,347	-	55,110	939,915
Due to other funds	-	504,544	-	102,687	607,231
Due to other governments	324,683	-	-	-	324,683
Unearned revenues	74,033	5,318	-	11	79,362
Total liabilities	1,778,987	1,779,840	-	179,545	3,738,372
Deferred inflows of resources:					
Property taxes	7,020,410	3,736,356	-	508,449	11,265,215
Delinquent taxes	635,501	-	-	-	635,501
Total deferred inflows of resources	7,655,911	3,736,356	-	508,449	11,900,716
Fund balances:					
Nonspendable	1,296,983	-	-	1,477,321	2,774,304
Restricted	1,006,565	42,970	-	691,451	1,740,986
Committed	67,486	-	4,965,488	34,296	5,067,270
Assigned	1,052,085	-	-	267,725	1,319,810
Unassigned	6,419,357	-	-	-	6,419,357
Total fund balances	9,842,476	42,970	4,965,488	2,470,793	17,321,727
Total Liabilities, Deferred Inflows of Resources and Fund Balances	\$ 19,277,374	\$ 5,559,166	\$ 4,965,488	\$ 3,158,787	\$ 32,960,815

Monroe County, Wisconsin

Reconciliation of the Balance Sheet - Governmental Funds - to the Statement of Net Position December 31, 2019

Total fund balance - governmental funds	\$ 17,321,727
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the fund statements	86,320,520
Other long-term assets are not available to pay current expenditures and therefore are deferred in the funds:	
Delinquent taxes	635,501
The County's proportionate share of the Wisconsin Retirement System pension plan is not an available financial resource, therefore, it is not reported in the fund statements:	
Deferred outflows of resources	7,483,116
Deferred inflows of resources	(3,785,755)
Internal service funds are used by management to charge costs of various services to individual funds. Internal service funds are included in the governmental activities on the statement of net position	2,213,518
Some liabilities are not due and payable in the current period and, therefore are not reported in the funds:	
Bonds and notes payable	(18,546,131)
Debt premium	(312,134)
Forest crop loans payable	(190,991)
Capital lease payable	(43,226)
Compensated absences	(706,906)
Net pension liability	(2,737,828)
Post-employment health benefits payable	(341,879)
Accrued interest on long-term obligations	(151,777)
Total net position of governmental activities	<u><u>\$ 87,157,755</u></u>

Monroe County, Wisconsin

Statement of Revenues, Expenditures and Changes in Fund Balances

Governmental Funds

For the Year Ended December 31, 2019

	General	Human Services	Debt Service	Nonmajor Governmental Funds	Total Governmental Funds
Revenues:					
Taxes	\$ 11,255,399	\$ 3,530,090	\$ 949,671	\$ 468,806	\$ 16,203,966
Intergovernmental	4,251,468	8,334,354	-	839,301	13,425,123
Licenses and permits	219,522	-	-	-	219,522
Fines and forfeits	314,996	-	-	-	314,996
Public charges for services	1,410,796	891,589	163,404	180,535	2,646,324
Intergovernmental charges	749,784	-	-	-	749,784
Miscellaneous	777,326	8,435	-	362,828	1,148,589
Total revenues	18,979,291	12,764,468	1,113,075	1,851,470	34,708,304
Expenditures:					
Current:					
General government	6,600,346	-	-	-	6,600,346
Public safety	8,049,177	-	-	57,132	8,106,309
Public works	175,190	-	-	-	175,190
Health and human services	303,812	13,047,268	-	1,384,422	14,735,502
Culture and recreation	1,042,919	-	-	-	1,042,919
Conservation and development	901,519	-	-	-	901,519
Debt service:					
Principal	17,279	-	1,865,000	-	1,882,279
Interest and fiscal charges	-	-	475,408	-	475,408
Capital outlay	757,928	-	-	-	757,928
Total expenditures	17,848,170	13,047,268	2,340,408	1,441,554	34,677,400
Excess of revenues over (under) expenditures	1,131,121	(282,800)	(1,227,333)	409,916	30,904
Other Financing Sources (Uses)					
Debt proceeds	251,496	-	-	-	251,496
Transfers in	181,942	110,010	4,682,295	8,663	4,982,910
Transfers out	(4,829,324)	-	-	(105,183)	(4,934,507)
Total other financing sources (uses)	(4,395,886)	110,010	4,682,295	(96,520)	299,899
Net Change in Fund Balances	(3,264,765)	(172,790)	3,454,962	313,396	330,803
Fund Balances - Beginning	13,107,241	215,760	1,510,526	2,157,397	16,990,924
Fund Balances - Ending	\$ 9,842,476	\$ 42,970	\$ 4,965,488	\$ 2,470,793	\$ 17,321,727

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended December 31, 2019

Net change in fund balance - governmental funds	\$ 330,803
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.</p>	
Capital expenditures reported in governmental fund statements	3,474,083
Depreciation expense reported in the statement of activities	(2,878,089)
Book value of assets disposed	(256,922)
<p>Certain employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.</p>	
Change in compensated absences	(63,647)
Change in total OPEB liability	(74,088)
Change in deferred outflows of resources related to OPEB	37,387
Change in net pension liability	(4,958,363)
Change in deferred outflows of resources related to pensions	3,341,669
Change in deferred inflows of resources related to pensions	650,723
<p>Repayment of principal on long-term debt is reported in the governmental funds as an expenditure, but is reported as a reduction in long-term debt in the statement of net position and does not affect the statement of activities.</p>	
Principal payments on general obligation bonds	1,865,000
Principal payments on forest crop loan and capital leases	17,279
Amortization of premiums	56,129
<p>The issuance of long-term debt provides current financial resources to governmental funds but increases long-term liabilities in the statement of net position.</p>	
Issuance of forest crop loan and capital lease	(251,496)
<p>Interest payments on outstanding debt are reported in the governmental funds as an expenditure when paid; in the statement of activities interest is reported as it accrues.</p>	
	12,434
<p>Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.</p>	
Delinquent taxes	(65,868)
<p>The net expenses of certain activities of internal service funds are reported with governmental activities</p>	
	<u>(444,517)</u>
Change in net position - governmental activities	<u>\$ 792,517</u>

Monroe County, Wisconsin

Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual

General Fund

For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes	\$ 11,105,952	\$ 11,135,859	\$ 11,255,399	\$ 119,540
Intergovernmental	3,982,237	4,320,644	4,251,468	(69,176)
Licenses and permits	212,672	212,672	219,522	6,850
Fines and forfeits	249,615	249,615	314,996	65,381
Public charges for services	1,216,932	1,259,037	1,410,796	151,759
Intergovernmental charges	715,213	718,314	749,784	31,470
Miscellaneous	342,778	451,886	777,326	325,440
Total revenues	17,825,399	18,348,027	18,979,291	631,264
Expenditures:				
Current:				
General government	6,612,507	6,913,514	6,600,346	(313,168)
Public safety	8,211,599	8,307,973	8,049,177	(258,796)
Public works	175,357	178,557	175,190	(3,367)
Health and human services	313,852	361,454	303,812	(57,642)
Culture and recreation	1,179,018	1,213,174	1,042,919	(170,255)
Conservation and development	829,131	1,579,474	901,519	(677,955)
Debt service:				
Principal	-	3,152	17,279	14,127
Capital outlay	933,997	1,778,081	757,928	(1,020,153)
Total expenditures	18,255,461	20,335,379	17,848,170	(2,487,209)
Excess of revenues over (under) expenditures	(430,062)	(1,987,352)	1,131,121	3,118,473
Other Financing Sources (Uses)				
Debt proceeds	195,000	195,000	251,496	56,496
Transfers in	92,798	94,147	181,942	87,795
Transfers out	-	(4,890,903)	(4,829,324)	61,579
Total other financing sources (uses)	287,798	(4,601,756)	(4,395,886)	205,870
Net Change in Fund Balances	(142,264)	(6,589,108)	(3,264,765)	3,324,343
Fund Balances - Beginning	13,107,241	13,107,241	13,107,241	-
Fund Balances - Ending	\$ 12,964,977	\$ 6,518,133	\$ 9,842,476	\$ 3,324,343

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Statement of Revenues, Expenditures and Changes in Fund Balance

Budget and Actual

Human Services Special Revenue Fund

For the Year Ended December 31, 2019

	Budgeted Amounts		Actual Amounts	Variance with Final Budget Positive (Negative)
	Original	Final		
Revenues:				
Taxes	\$ 3,528,128	\$ 3,530,090	\$ 3,530,090	\$ -
Intergovernmental charges	7,120,453	8,280,806	8,334,354	53,548
Public charges for services	952,117	952,117	891,589	(60,528)
Miscellaneous	-	-	8,435	8,435
Total revenues	11,600,698	12,763,013	12,764,468	1,455
Expenditures:				
Current:				
Health and human services	11,600,698	13,048,260	13,047,268	(992)
Excess of revenues over (under) expenditures	-	(285,247)	(282,800)	2,447
Other Financing Sources (Uses)				
Transfers in	-	110,010	110,010	-
Transfers out	-	-	-	-
Total other financing sources (uses)	-	110,010	110,010	-
Net Change in Fund Balances	-	(175,237)	(172,790)	2,447
Fund Balances - Beginning	215,760	215,760	215,760	-
Fund Balances - Ending	\$ 215,760	\$ 40,523	\$ 42,970	\$ 2,447

Monroe County, Wisconsin

Statement of Net Position

Proprietary Funds

December 31, 2019

	Rolling Hills	Solid Waste	Highway	Nonmajor Fund Revolving Loan	Total Enterprise Funds	Internal Service Funds
Assets:						
Current assets:						
Cash and investments	\$ 1,607,021	\$ 481,632	\$ 4,662,023	\$ -	\$ 6,750,676	\$ 3,360,580
Receivables						
Taxes	1,081,598	-	4,457,333	-	5,538,931	1,345,805
Accounts	569,662	254,659	158,809	-	983,130	4,861
Loans	-	-	-	-	-	-
Due from other governments	-	-	1,227,412	-	1,227,412	-
Inventories and prepaid items	14,444	-	1,260,995	-	1,275,439	17,677
Total current assets	3,272,725	736,291	11,766,572	-	15,775,588	4,728,923
Noncurrent assets:						
Restricted assets:						
Cash and investments	21,411	1,047,512	-	-	1,068,923	-
Deposits with the State	-	1,787,679	-	-	1,787,679	-
Loans receivables	-	-	-	-	-	-
Net pension asset	-	-	-	-	-	-
Capital assets, nondepreciable						
Land	7,269	384,595	183,047	-	574,911	-
Construction in progress	157,888	2,123,448	-	-	2,281,336	-
Capital assets, depreciable						
Land improvements	508,778	4,421,886	680,762	-	5,611,426	-
Buildings and improvements	5,139,505	214,262	3,541,535	-	8,895,302	-
Machinery and equipment	2,772,535	264,255	14,155,131	-	17,191,921	-
Less: Accumulated depreciation	(7,278,350)	(4,195,662)	(12,389,356)	-	(23,863,368)	-
Total capital assets, net of accumulated depreciation	1,307,625	3,212,784	6,171,119	-	10,691,528	-
Total noncurrent assets	1,329,036	6,047,975	6,171,119	-	13,548,130	-
Total assets	4,601,761	6,784,266	17,937,691	-	29,323,718	4,728,923
Deferred outflows of resources:						
Deferred outflows-pension/OPEB	2,307,298	66,107	1,473,116	-	3,846,521	-
Total assets and deferred outflows of resources	\$ 6,909,059	\$ 6,850,373	\$ 19,410,807	\$ -	\$ 33,170,239	\$ 4,728,923

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Statement of Net Position - Continued

Proprietary Funds

December 31, 2019

	Rolling Hills	Solid Waste	Highway	Nonmajor Fund Revolving Loan	Total Enterprise Funds	Internal Service Funds
Liabilities:						
Current liabilities:						
Accounts payable	120,891	265,181	150,629	-	536,701	128,004
Other accrued liabilities	272,117	7,561	224,678	-	504,356	619,231
Accrued interest	-	18,308	-	-	18,308	-
Unearned revenues	-	-	329,038	-	329,038	-
Compensated absences	161,740	5,808	115,611	-	283,159	-
Capital lease-current portion	-	243,797	-	-	243,797	-
Total current liabilities	554,748	540,655	819,956	-	1,915,359	747,235
Payable from restricted assets						
Resident trust fund payable	11,158	-	-	-	11,158	-
Noncurrent liabilities:						
Net pension liability	850,837	24,166	537,381	-	1,412,384	-
OPEB liability	170,792	2,840	103,092	-	276,724	-
Compensated absences	96,729	7,273	74,179	-	178,181	-
Capital lease payable	-	391,860	-	-	391,860	-
Post closure	-	4,183,042	-	-	4,183,042	-
Total noncurrent liabilities	1,118,358	4,609,181	714,652	-	6,442,191	-
Total liabilities	1,684,264	5,149,836	1,534,608	-	8,368,708	747,235
Deferred inflows of resources:						
Property taxes	1,081,598	-	4,457,333	-	5,538,931	1,345,805
Related to pensions	1,176,268	33,418	743,110	-	1,952,796	-
Total deferred inflows	2,257,866	33,418	5,200,443	-	7,491,727	1,345,805
Total liabilities and deferred inflows of resources	3,942,130	5,183,254	6,735,051	-	15,860,435	2,093,040
Net position:						
Net investment in capital assets	1,307,625	2,577,127	6,171,119	-	10,055,871	-
Restricted for:						
Resident trust	10,254	-	-	-	10,254	-
Unrestricted (deficit)	1,649,050	(910,008)	6,504,637	-	7,243,679	2,635,883
Total net position	2,966,929	1,667,119	12,675,756	-	17,309,804	2,635,883
Total liabilities, deferred inflows of resources and net position	\$ 6,909,059	\$ 6,850,373	\$ 19,410,807	\$ -	\$ 33,170,239	\$ 4,728,923
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds					422,365	
Net position of business-type activities as reported on the Statement of Net Position					<u>\$ 17,732,169</u>	

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Statement of Revenues, Expenses and Changes in Net Position

Proprietary Funds

For the Year Ended December 31, 2019

	Rolling Hills	Solid Waste	Highway	Nonmajor Fund Revolving Loan	Total Enterprise Funds	Internal Service Funds
Operating revenues:						
Charges for services	\$ 5,531,687	\$ 1,963,651	\$ 4,072,422	\$ 5,017	\$ 11,572,777	\$ -
Intergovernmental charges for services	-	-	-	-	-	356,694
Other operating revenues	-	-	-	-	-	4,752
Total operating revenues	<u>5,531,687</u>	<u>1,963,651</u>	<u>4,072,422</u>	<u>5,017</u>	<u>11,572,777</u>	<u>361,446</u>
Operating expenses:						
Operation and maintenance	7,809,259	2,008,899	7,255,175	903,531	17,976,864	2,341,228
Depreciation	169,380	232,165	689,962	-	1,091,507	-
Total operating expenses	<u>7,978,639</u>	<u>2,241,064</u>	<u>7,945,137</u>	<u>903,531</u>	<u>19,068,371</u>	<u>2,341,228</u>
Operating income (loss)	<u>(2,446,952)</u>	<u>(277,413)</u>	<u>(3,872,715)</u>	<u>(898,514)</u>	<u>(7,495,594)</u>	<u>(1,979,782)</u>
Nonoperating revenues (expenses):						
General property taxes	1,057,966	-	3,955,602	-	5,013,568	1,366,385
Intergovernmental aids	1,155,502	161,229	1,502,588	-	2,819,319	52,500
Interest income	-	56,575	-	10,514	67,089	55,508
Interest expense	-	(66,885)	-	-	(66,885)	-
Total nonoperating revenues (expenses)	<u>2,213,468</u>	<u>150,919</u>	<u>5,458,190</u>	<u>10,514</u>	<u>7,833,091</u>	<u>1,474,393</u>
Net income before transfers	<u>(233,484)</u>	<u>(126,494)</u>	<u>1,585,475</u>	<u>(888,000)</u>	<u>337,497</u>	<u>(505,389)</u>
Other Financing Sources (Uses)						
Contributed capital	-	-	-	-	-	-
Transfers in	-	-	-	14,298	14,298	14,060
Transfers out	-	-	-	-	-	(76,761)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>14,298</u>	<u>14,298</u>	<u>(62,701)</u>
Change in net position	<u>(233,484)</u>	<u>(126,494)</u>	<u>1,585,475</u>	<u>(873,702)</u>	<u>351,795</u>	<u>(568,090)</u>
Net position - beginning	<u>3,200,413</u>	<u>1,793,613</u>	<u>11,090,281</u>	<u>873,702</u>		<u>3,203,973</u>
Net position - ending	<u>\$ 2,966,929</u>	<u>\$ 1,667,119</u>	<u>\$ 12,675,756</u>	<u>\$ -</u>		<u>\$ 2,635,883</u>
Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds					(123,573)	
Changes in net position of business-type activities as reported on the Statement of Activities					<u>\$ 228,222</u>	

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Statement of Cash Flows

Proprietary Funds

For the Year Ended December 31, 2019

	Rolling Hills	Solid Waste	Highway	Nonmajor Fund Revolving Loan	Total Enterprise Funds	Internal Service Funds
Cash flows from operating activities:						
Cash received from customers	\$ 5,637,814	\$ 1,997,131	\$ 3,914,336	\$ 5,120	\$ 11,554,401	\$ 366,257
Cash payments to suppliers	(1,483,297)	(1,557,663)	(3,702,330)	(903,531)	(7,646,821)	(1,830,301)
Cash payments to employees	(5,790,755)	(172,843)	(3,420,320)	-	(9,383,918)	(365,508)
Net cash provided (used) by operating activities	(1,636,238)	266,625	(3,208,314)	(898,411)	(5,476,338)	(1,829,552)
Cash flows from noncapital financing activities:						
General property taxes	1,057,966	-	3,955,602	-	5,013,568	1,366,385
Intergovernmental grants received	1,155,502	161,229	1,502,588	-	2,819,319	52,500
Transfer in	-	-	-	14,298	14,298	-
Transfer out	-	-	-	-	-	(62,701)
Net cash provided by noncapital financing activities	2,213,468	161,229	5,458,190	14,298	7,847,185	1,356,184
Cash flows from capital and related financing activities:						
Acquisition of capital assets	(42,309)	(1,060,554)	(768,716)	-	(1,871,579)	-
Proceeds of long-term debt	-	868,160	-	-	868,160	-
Principal payments on long-term debt	-	(232,503)	-	-	(232,503)	-
Interest payments on long-term debt	-	(48,577)	-	-	(48,577)	-
Net cash (used) by capital and related financing activities	(42,309)	(473,474)	(768,716)	-	(1,284,499)	-
Cash flows from investing activities:						
Loan repayments	-	-	-	260,138	260,138	-
Interest income received	-	56,575	-	10,514	67,089	55,508
Net cash provided by investing activities	-	56,575	-	270,652	327,227	55,508
Change in cash and cash equivalents	534,921	10,955	1,481,160	(613,461)	1,413,575	(417,860)
Cash and cash equivalents - beginning	1,093,511	3,305,868	3,180,863	613,461	8,193,703	3,778,440
Cash and cash equivalents - ending	\$ 1,628,432	\$ 3,316,823	\$ 4,662,023	\$ -	\$ 9,607,278	\$ 3,360,580

See accompanying notes to the financial statements.

Monroe County, Wisconsin

Statement of Cash Flows - Continued

Proprietary Funds

For the Year Ended December 31, 2019

	Rolling Hills	Solid Waste	Highway	Nonmajor Fund Revolving Loan	Total Enterprise Funds	Internal Service Funds
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:						
Operating income (loss)	\$ (2,446,952)	\$ (277,413)	\$ (3,872,715)	\$ (898,514)	\$ (7,495,594)	\$ (1,979,782)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:						
Depreciation	169,380	232,165	689,962	-	1,091,507	-
Change in pension related assets, deferred outflows, liabilities and deferred inflows	387,241	8,094	198,539	-	593,874	-
Changes in assets and liabilities						
Receivables	106,127	33,480	(30,463)	103	109,247	4,811
Due from other governments	-	-	(127,623)	-	(127,623)	-
Inventories and prepaid items	44,950	-	(257,183)	-	(212,233)	(277)
Accounts payable	40,624	61,828	(36,961)	-	65,491	(73,159)
Accrued and other current liabilities	8,288	1,042	29,565	-	38,895	218,855
Due to other funds	-	-	-	-	-	-
Compensated absences	22,810	1,816	11,941	-	36,567	-
Resident trust fund payable	(1,195)	-	-	-	(1,195)	-
Unearned revenues	-	-	172,960	-	172,960	-
Post-employment health benefits payable	32,489	607	13,664	-	46,760	-
Post closure liability	-	205,006	-	-	205,006	-
Net cash provided (used) by operating activities	\$ (1,636,238)	\$ 266,625	\$ (3,208,314)	\$ (898,411)	\$ (5,476,338)	\$ (1,829,552)

Monroe County, Wisconsin

Statement of Net Position

Agency Funds

December 31, 2019

	<u>Agency Funds</u>
Assets:	
Cash and investments	<u>\$ 692,177</u>
Liabilities:	
Due to others	<u>\$ 692,177</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies

Introduction

Financial statements presented in this report conform to Governmental Accounting and Financial Reporting Standards, published by the Governmental Accounting Standards Board (GASB). GASB sets forth accounting principles generally accepted in the United States for local governmental units. The more significant of the County's accounting policies are described below.

Reporting Entity

Monroe County, Wisconsin ("the County") is a municipal corporation organized and existing under the laws of the state of Wisconsin. An elected board of supervisors governs Monroe County. The financial reporting entity consists of the primary government, which includes (a) all the organizations that make up the County's legal entity, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete. All funds, organizations, agencies, departments, and offices that are not legally separate are, for financial reporting purposes, part of the primary government. These financial statements present Monroe County as the primary government. All significant activities and organizations with which the County exercises oversight responsibility have been considered for inclusion in the basic financial statements. The County is not included in any other governmental entity. The County has not identified any component units that are required to be included in the financial statements.

Related Organizations - The County's officials are responsible for appointing the members of the board for the Monroe County Housing Authority and Monroe County Shelter Care but, the County's accountability for these organizations does not extend beyond making the appointments. Therefore, these organizations are not included in the County's reporting entity.

Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. The County does not allocate indirect expenses to functions in the statement of activities.

Separate financial statements are provided for governmental funds and proprietary funds. Governmental funds include general, special revenue, capital projects and debt service funds. Proprietary funds include enterprise and internal service funds. Major individual governmental funds and the major individual enterprise fund are reported as separate columns in the fund financial statements.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

The County reports the following major governmental funds:

General Fund - This is the County's main operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Special Revenue Fund – Human Services - This fund accounts for the resources accumulated and payments made for the human services department. The significant revenues for the fund are property taxes and state and federal grants.

Debt Service Fund - This fund accounts for the resources accumulated and payments made for long-term debt.

The County reports the following major proprietary funds:

Rolling Hills - This fund accounts for the operation of a health care center supported by patient charges and property taxes.

Solid Waste - This fund accounts for waste disposal and recycling activities of the County and is financed by user charges and an intergovernmental grant.

Highway - This fund accounts for the highway department which maintains state, county and local roads and bridges and is financed on a cost reimbursement basis and property taxes.

In addition, the government reports the following fund types:

Internal Service Fund – This fund account for information systems, technology pool, and self-funded workers' compensation services provided to other departments or agencies of the County, or to other governments, on a cost reimbursement basis.

Agency Fund - The County accounts for assets held for individuals by various departments and funds held for other governmental agencies in an agency fund.

Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current calendar year. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, licenses, and interest associated with the current calendar year are all considered to be susceptible to accrual and so have been recognized as revenues in the current calendar year. All other revenue items are considered to be measurable and available only when cash is received by the County.

The County's share of property taxes is recorded in the year levied as receivables and deferred inflows of resources. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

The property tax calendar for the 2019 tax roll, collected in 2019/2020, is:

Lien date and levy date	December 1, 2019
Tax bills mailed	December 1, 2019
Payment in full, or	January 31, 2020
First installment due	January 31, 2020
Second installment due	July 31, 2020
Personal property taxes in full	January 31, 2020
Tax sale - 2017 tax roll delinquent real estate taxes	September 1, 2020

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's public works function (highway department) and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, taxes and other items not properly included among program revenues are reported instead as general revenues.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Deposits and Investments

For the statement of cash flows, the County considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

Section 59.25 and Section 59.62 of the Wisconsin Statutes require that cash and investments belonging to the county be placed in the custody of the county treasurer. A central checking account is used for the majority of fund transactions.

The County is required to invest its funds in accordance with Wisconsin Statutes 66.0603 and 67.11(2), which limits investments to:

- a. Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association that is authorized to transact business in the state, if time deposits mature in not more than three years.
- b. Bonds or securities issued or guaranteed as to principal and interest by the federal government, or by a commission, board, or other instrumentality of the federal government.
- c. Bonds or securities of any county, city, drainage district, technical college district, local exposition district, local professional baseball park district, local professional football stadium district, local cultural arts district, University of Wisconsin Hospitals and Clinics Authority, village, town, or school district of the state.
- d. Any security that matures or that may be tendered for purchase at the option of the holder within not more than seven years of the date on which it is acquired, if that security has a rating that is the highest or second highest rating category assigned by any of the nationally recognized rating agencies or if that security is senior to, or on a parity with, a security of the same issuer that has such a rating.
- e. Securities of an open-end management investment company or investment trust (mutual fund) if the investment company or investment trust does not charge a sales load, is registered under the investment company act of 1940, 15 USC 80a-1 to 80a-64, and if the portfolio is limited to (a) bonds and securities issued by the federal government or a commission, board, or other instrumentality of the federal government, (b) bonds that are guaranteed as to the principal and interest by the federal government or a commission, board, or other instrumentality of the federal government, and (c) repurchase agreements that are fully collateralized by these bonds or securities.
- f. Any bonds or securities under the authority of the municipality, whether the bonds or securities create a general municipality liability or liability of the property owners of a municipality for special improvements and may sell or hypothecate these bonds or securities.
- g. The State of Wisconsin's Local Government Investment Pool Fund. The Pool is managed by the State of Wisconsin Investment Board with oversight by a Board of Trustees as authorized in Wisconsin Statutes 5.14 and 25.17. The Pool is not registered with the SEC as an investment company.
- h. Repurchase agreements with public depositories, if the agreement is secured by federal bonds or securities.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Fair Value Measurements

Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A three-tier hierarchy prioritizes the inputs used in measuring fair value. These tiers include Level 1, defined as quoted market prices in active markets for identical assets or liabilities; Level 2, defined as inputs other than quoted market prices in active markets that are either directly or indirectly observable; and Level 3, defined as unobservable inputs therefore, requiring an entity to develop its own assumptions. The asset's or liability's fair value measurement within the hierarchy is based on techniques that maximize the use of relevant observable inputs and minimizes the use of unobservable inputs.

Accounts Receivable

Accounts receivable in the governmental and proprietary funds are recorded at gross. An allowance for doubtful accounts of \$154,248 is recorded in the Rolling Hills fund to account for amounts that may not be collected in the future.

Inventories and Prepaid Items

Inventories are stated at the lower of cost, determined on the first-in, first-out (FIFO) method, or market. Prepaid items represent payments made by the County for which benefits extend beyond December 31, 2019.

Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of 2 years. The Rolling Hills enterprise fund uses a \$1,000 capitalization threshold. Infrastructure capital assets have a \$25,000 capitalization threshold. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Property, plant, and equipment of the County is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years	
	Governmental Activities	Business-Type Activities
Land improvements	15 to 30	10 to 30
Buildings	15 to 75	25 to 75
Improvements other than buildings	10 to 30	25 to 100
Machinery and equipment	3 to 25	3 to 25
Infrastructure	25 to 50	N/A

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Pension Plan

For purposes of measuring the net pension asset (liability), deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Wisconsin Retirement System (WRS) and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with County policy. All vacation and sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements. Employees who retire from the County are paid 25% of their accumulated sick leave at their current rate of pay. If an employee leaves for reasons other than retirement, all unused sick leave is forfeited.

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of applicable bond premium or discount. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position and/or balance sheet will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The governmental activities, business-type activities, and the proprietary funds report its proportionate share of the collective deferred outflows of resources related to pensions and the County contribution to the pension and OPEB plans subsequent to the measurement date of the collective net pension/OPEB asset/liability.

In addition to liabilities, the statement of net position and/or balance sheet will sometimes report a separate section of deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period and so will *not* be recognized as an inflow of resources (revenues) until that time. The governmental activities, business-type activities, and the proprietary funds report its proportionate share of the collective deferred inflows of resources related to pensions. Property taxes levied for a subsequent year are deferred and recognized as an inflow of resources in the following year as the amounts become available. The governmental funds report unavailable revenues from delinquent taxes, settlements and loans outstanding. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Net Position/Fund Equity

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources in the government-wide and proprietary fund financial statements. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance (adjusted for unspent proceeds) of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted in the government-wide and proprietary fund statements when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. Amounts in the governmental fund financial statements are reported as nonspendable when the amounts cannot be spent because they are either (a) not in spendable form (inventory or prepaids) or (b) legally or contractually required to be maintained intact (trust that must be retained in perpetuity). In the governmental fund financial statements, spendable fund balance can be restricted, committed, assigned, or unassigned. Restricted fund balance represents funds that are restricted in their use by creditors, grantors, contributors, or outside legislation. Fund balance is committed when a resolution adopted by the County Board limits the use of funds to a specific purpose and usually for a specified period of time. These constraints can only be removed or changed by the County Board using the same action that was used to create them. Fund balance is assigned when amounts are constrained for specific purposes by action of County management. The County Board has not authorized any position to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned. The general fund balance that is not restricted, committed, or assigned is considered unassigned and is available for general use.

When both restricted and unrestricted fund balances are available for use, it is the County's policy to use restricted fund balance first, then unrestricted fund balance. Furthermore, committed fund balances are used first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes that the amounts in any of the unrestricted fund balance classifications can be used.

Budget and Appropriations, Over Expenditures, and Deficit Equity Balances

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund.

The County adopts an annual budget and appropriations ordinance for its governmental fund types in accordance with Chapter 65 of the Wisconsin Statutes. The County does not use the encumbrance method of budgetary accounting. The budget covers the calendar year and is available for public inspection at least 15 days prior to the public budget hearing.

The budget document includes a statement of actual revenues and expenditures of the preceding calendar year, actual revenues and expenditures of not less than six months of the current year, estimated revenues and expenditures for the remainder of the current year, and estimated revenues and proposed appropriations for each department, activity, and reserve account for the ensuing calendar year.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 1: Summary of Significant Accounting Policies (Continued)

Comparisons of budget to actual for the general fund and major special revenues funds are presented as basic financial statements. Budgets are adopted at the broad functional category level of expenditure in the general fund and total expenditures level for other funds. The budgeted amounts include any amendments made. The Finance Committee may authorize transfers of budgeted amounts within departments. The County Board may supplement appropriations for an office or department by transfers from the contingency fund or available surplus. Appropriations lapse at year-end, unless specifically designated as non-lapsing appropriations, or are appropriations for capital projects. Budgetary comparisons are not required for proprietary funds.

Note 2 Cash and Investments

Deposits with Financial Institutions

The County maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed in the financial statements as "Cash and investments."

The carrying amount of the County's cash and investments on December 31, 2019 is summarized below:

		<u>Fair Value Level</u>
Petty cash and cash on hand	\$ 10,342	N/A
Deposits with financial institutions	26,304,298	N/A
Investments		
Stocks	707,024	Level 1
Mutual funds	879,804	Level 1
	<u>\$27,901,468</u>	

Reconciliation to the basic financial statements:

Government-wide statement of net position	
Cash and investments	\$23,775,190
Restricted cash and investments	3,434,101
Fidiciary fund statement of net position	
Agency fund	692,177
	<u>\$27,901,468</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 2: Cash and Investments (Continued)

Custodial Credit Risk: Custodial credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County does not have a deposit policy for custodial risk. Deposits in banks within the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all time and savings accounts (including NOW accounts) and \$250,000 for all demand accounts (interest-bearing and non-interest-bearing). Accounts at each bank outside the state of Wisconsin are insured by the FDIC up to \$250,000 for the combined total of all deposit accounts. Additional coverage in case of losses caused by failure of public depositories is provided by the State of Wisconsin Deposit Guarantee Fund. The Fund provides additional coverage for each financial institution of \$400,000 above the applicable insurance coverage provided by the FDIC. However, due to the relatively small size of the Guarantee Fund in relation to the total coverage, total recovery of losses may not be available.

As of December 31, 2019, \$18,911,425 of the County's deposits with financial institutions were in excess of federal and state depository insurance limits. Financial institutions have collateralized \$18,373,279 of these deposits at year end with securities held by the pledging financial institution's agent in the County's name, while \$538,146 remains uncollateralized.

Investments

The County has one deposit with the State of Wisconsin \$1,787,679 for long-term care and closure requirements related to its solid waste enterprise fund. No information on the risk associated with its deposits held by the State of Wisconsin is available.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County does not have a formal investment policy for custodial credit risk. As of December 31, 2019, none of the County's investment balances are considered uninsured and uncollateralized.

Interest Rate Risk: The County's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 3: Restricted Assets

Restricted assets consisted of cash and investments held for the following purposes:

Funds	Amount	Purpose
Governmental Activities:		
General Fund		
Section 125	\$ 36,838	Restricted for Flexible Benefit Claims
Recording fees	318,145	Cash restricted by statute for recording fees
Haney trust	1,000	Cash restricted by donor
Human Services Fund		
Transportation	42,970	DOT Trust
Client Funds	5,151	Cash dedicated to cover expenses for a Human Services client
Local History Room Fund	1,961,074	Endowments to cover expenditures at the Local History Room
Total Governmental Activities	<u>2,365,178</u>	
Business-Type Activities:		
Rolling Hills Enterprise Fund		
Resident Trust	21,411	Cash deposited for the benefit of residents
Solid Waste Enterprise Fund		
Ridgeview I Long-Term Care	311,478	State of Wisconsin Department of Natural Resources to finance the County's closure and postclosure financial responsibilities
Ridgeview II Closure	1,476,201	
Ridgeview II Long-term Care	<u>1,047,512</u>	
Subtotal	<u>2,835,191</u>	
Total Business-Type Activities	<u>2,856,602</u>	
Total Restricted Assets	<u>\$ 5,221,780</u>	

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 4: Taxes Receivable

Taxes receivable at December 31, 2019, consist of the current (2019) tax roll collectible in 2020 amounting to \$18,149,951 and delinquent property taxes (certificates, sundry tax items, and deeds) amounting to \$1,565,818 for a total \$19,715,769. Property taxes levied in 2019 to finance the 2020 budget became a lien on the date levied and have been recorded as a receivable at December 31, 2019. Since they are not available to fund expenditures until 2020, the County's portion of the current tax roll is recorded as deferred inflows of resources while the state's portion is shown as a liability. Under Wisconsin Statutes, the County's tax levy is apportioned to the local taxing districts for collection. After settlement is made with the local taxing districts, the County treasurer is responsible for the collection of all delinquent property taxes, except delinquent personal property taxes, which may be retained for collection by local taxing districts as is the case in Monroe County. As of the December 31, 2019, delinquent property taxes totaled \$651,847, \$635,501 of which remained uncollected at February 28, 2019, and is recorded as deferred inflows of resources. This amount includes not only the delinquent taxes for levies by Monroe County, but also the delinquent taxes for levies by the state and other local governmental units (cities, villages, towns, school districts, and special districts) within the County. As provided in the statutes, Monroe County has paid the state and local governmental units for their equity in these delinquent property taxes. Experience of previous years' collection indicates it is not necessary to establish an amount for estimated uncollectible delinquent property taxes.

Delinquent property taxes on December 31, 2019, are aged as shown below:

Year Acquired	Total	Delinquent Special Assessments	Property Taxes	
			County Purchased	County Levied
Tax Certificates:				
2014	\$ 4,763	\$ -	\$ 3,176	\$ 1,587
2015	17,725	1,207	11,722	4,796
2016	229,095	12,125	150,514	66,456
2017	364,087	3,367	258,226	102,494
2018	642,625	24,608	449,026	168,991
	<u>1,258,295</u>	<u>41,307</u>	<u>872,664</u>	<u>344,324</u>
Tax Deeds	61,769	-	-	61,769
Interest	245,754	-	-	245,754
	<u>\$ 1,565,818</u>	<u>\$ 41,307</u>	<u>\$ 872,664</u>	<u>651,847</u>
Less: 2020 collections within 60 days				<u>16,346</u>
Deferred inflow of resources - delinquent property taxes				<u>\$ 635,501</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 5: Capital Assets

Capital asset activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Increases	Transfers	Decreases	Ending Balance
Governmental Activities:					
Capital assets, not being depreciated:					
Land	\$ 1,328,985	\$ 376,202	\$ -	\$ -	\$ 1,705,187
Construction in progress	2,966,755	765,589	(1,524,973)	-	2,207,371
Total	4,295,740	1,141,791	(1,524,973)	-	3,912,558
Capital assets, being depreciated:					
Land improvements	356,849	21,247	-	-	378,096
Buildings and improvements	40,365,746	64,026	-	522,773	39,906,999
Machinery and equipment	7,679,033	1,257,107	-	205,515	8,730,625
Infrastructure	62,622,945	989,912	1,524,973	26,000	65,111,830
Subtotals	111,024,573	2,332,292	1,524,973	754,288	114,127,550
Less accumulated depreciation for:					
Land improvements	184,810	15,086	-	-	199,896
Buildings and improvements	1,485,528	557,531	-	373,377	1,669,682
Machinery and equipment	2,796,092	755,609	-	97,989	3,453,712
Infrastructure	24,872,435	1,549,863	-	26,000	26,396,298
Subtotals	29,338,865	2,878,089	-	497,366	31,719,588
Net depreciated capital assets	81,685,708	(545,797)	1,524,973	256,922	82,407,962
Net capital assets	\$85,981,448	\$ 595,994	\$ -	\$ 256,922	86,320,520
Less related long-term debt outstanding					19,058,185
Net investment in capital assets					<u>\$67,262,335</u>

Depreciation was charged to the following functions:

Governmental activities:	
General government	\$ 198,192
Public safety	1,056,207
Public works	1,560,397
Health and human services	38,497
Culture, recreation, and education	13,371
Conservation and development	11,425
Total governmental activities depreciation	<u>\$ 2,878,089</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 5: Capital Assets (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-Type Activities:				
Capital assets, not being depreciated:				
Land	\$ 574,911	\$ -	\$ -	\$ 574,911
Construction in progress	1,294,212	987,124	-	2,281,336
Total	1,869,123	987,124	-	2,856,247
Capital assets, being depreciated:				
Land improvements	5,451,542	160,994	1,110	5,611,426
Buildings and improvements	8,881,803	13,499	-	8,895,302
Machinery and equipment	16,752,920	757,658	318,657	17,191,921
Subtotals	31,086,265	932,151	319,767	31,698,649
Less accumulated depreciation for:				
Land improvements	4,553,097	234,081	1,110	4,786,068
Buildings and improvements	7,442,953	150,050	-	7,593,003
Machinery and equipment	11,047,882	707,376	270,961	11,484,297
Subtotals	23,043,932	1,091,507	272,071	23,863,368
Net depreciated capital assets	8,042,333	(159,356)	47,696	7,835,281
Net capital assets	\$ 9,911,456	\$ 827,768	\$ 47,696	10,691,528
Less related long-term debt outstanding				635,657
Net investment in capital assets				<u>\$ 10,055,871</u>

Depreciation was charged to the following functions:

Business-type activities:	
Rolling Hills	\$ 169,380
Solid Waste	232,165
Highway	689,962
Total business-type activities depreciation	<u>\$ 1,091,507</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 6: Long-Term Obligations

The County's long-term obligations activity for the year ended December 31, 2019, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Due Within One Year
Governmental Activities:					
General obligation debt:					
Bonds	\$ 20,355,000	\$ -	\$ 1,865,000	\$ 18,490,000	\$ 1,900,000
Debt premium	424,394	-	56,129	368,265	56,131
Forest crop loans payable	-	192,020	1,029	190,991	-
Capital leases payable	-	59,476	16,250	43,226	14,754
Pension payable	-	2,737,828	-	2,737,828	-
Total OPEB Liability	267,791	74,088	-	341,879	-
Compensated absences	643,259	63,647	-	706,906	514,203
Total	\$ 21,690,444	\$ 3,127,059	\$ 1,938,408	\$ 22,879,095	\$ 2,485,088
Business-Type Activities:					
Landfill closure/postclosure					
Ridgeville Cell I	\$ 991,473	\$ -	\$ 21,838	\$ 969,635	\$ -
Ridgeville Cell II	2,986,563	226,844	-	3,213,407	-
Capital leases payable	-	868,160	232,503	635,657	243,797
Pension payable	-	1,412,384	-	1,412,384	-
Total OPEB Liability	229,964	46,760	-	276,724	-
Compensated absences	424,773	36,567	-	461,340	283,159
Total	\$ 4,632,773	\$ 2,590,715	\$ 254,341	\$ 6,969,147	\$ 526,956

The general obligation debt and debt premium is funded by the debt service fund. The total OPEB liability and compensated absences are funded by each individual fund in proportion to the salaries paid by each fund. The Landfill closure/postclosure liability will be funded by the Solid Waste fund.

Legal Debt Limit

The Wisconsin State Statutes Chapter 67.03 provides that the amount of indebtedness of a county not exceed 5% of the equalized valuation of the taxable property in the county. The following computation compares the total debt allowable for the County with actual outstanding indebtedness at December 31, 2019:

Equalized valuation	<u>\$ 3,579,764,100</u>
Debt limit 5%	\$ 178,988,205
General obligation indebtedness	18,490,000
Less: Amounts available for financing general obligation debt	
Debt service fund	4,965,488
Net outstanding general obligation debt applicable to debt limitation	<u>13,524,512</u>
Legal debt margin	<u>\$ 165,463,693</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 6: Long-Term Obligations (Continued)

General Obligation Debt

The County has issued general obligation debt to provide funds for the acquisition and construction of major capital facilities. General obligation debt service requirements are direct obligations and pledge the full faith and credit of the County. General obligation debt outstanding consisted of the following issues:

Bonds

\$10,000,000 issued 10/16/13; \$200,000 to \$1,555,000 due annually through 2025; interest 2.00% to 3.00%	\$ 5,475,000
\$9,850,000 issued 10/15/14; \$380,000 to \$1,300,000 due annually through 2025; interest 1.00% to 2.00%	4,595,000
\$10,000,000 issued 8/12/15; \$250,000 to \$2,240,000 due annually through 2028; interest 2.00% to 3.00%	8,420,000
Total Bonds	<u>\$ 18,490,000</u>

Principal and interest requirements, until maturity, on the general obligation debt are as follows:

Year Ended December 31,	Governmental Activities		
	Principal	Interest	Total
2020	\$ 1,900,000	\$ 436,333	\$ 2,336,333
2021	1,935,000	397,983	2,332,983
2022	2,150,000	357,008	2,507,008
2023	2,195,000	310,306	2,505,306
2024	2,250,000	254,638	2,504,638
2025-2028	8,060,000	411,970	8,471,970
	<u>\$ 18,490,000</u>	<u>\$ 2,168,238</u>	<u>\$ 20,658,238</u>

County Forest Loans

Under Section 28.11 (8) of the Wisconsin Statutes, counties which have established and maintained a county forest are eligible to receive payments from the state as a noninterest bearing loan used for the purchase, development, preservation and maintenance of the county forest lands. The county shall pay a severance share of not less than 20% of the actual stumpage sales value of timber on timber cut from lands entered as "county forest lands." A higher rate of payment may be applied if agreed upon by the state and county. Severance share payments shall not exceed the balance due the state. The county shall also reimburse the state the amount previously paid to the county on any county forest land withdrawn from the program; except that the state may waive all or part of such reimbursement if it finds that the lands are withdrawn for a higher public use or that the amount of such reimbursement is unreasonable when compared to the value of the land. The County had an outstanding balance of \$190,991 under this program at December 31, 2019. There is no repayment schedule on this loan as payments depend on annual sales values.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 6: Long-Term Obligations (Continued)

Capital Leases

The County entered into a lease agreement in 2019 for a Groundsmaster 4000-D mower. The lease is for a total of \$59,476 with \$16,250 due at the inception of the lease. Annual lease payments are \$15,728. The final payment under this lease is due on January 9, 2022. Future minimum lease payments under this capital lease are as follows:

Year Ended December 31,	Governmental Activities		
	Principal	Interest	Total
2020	\$ 14,754	\$ 973	\$ 15,727
2021	13,760	1,967	15,727
2022	14,712	1,016	15,728
	<u>\$ 43,226</u>	<u>\$ 3,956</u>	<u>\$ 47,182</u>

The County entered into a lease agreement in 2018 for a Leachate Treatment System. The lease is for a total of \$1,000,000 with annual lease payments of \$281,080. \$131,840 of the amount borrowed will be returned to the County in 2020 and is therefore not recorded as a future liability. The final payment under this lease is due on June 29, 2022. Future minimum lease payments under this capital lease are as follows:

Year Ended December 31,	Business-Type Activities		
	Principal	Interest	Total
2020	\$ 243,797	\$ 37,283	\$ 281,080
2021	255,641	25,439	281,080
2022	136,219	13,021	149,240
	<u>\$ 635,657</u>	<u>\$ 75,743</u>	<u>\$ 711,400</u>

Closure and Postclosure Care Costs

Federal and state laws and regulations require the County to place covers on landfill increments as they are filled (closure costs) and to perform certain maintenance and monitoring functions (post closure care) of the landfill site for forty years after the landfill stops accepting waste. Most closure costs are paid when individual landfill increments reach capacity for accepting waste and post closure care costs will normally only be paid after the entire landfill stops accepting waste. The County annually records an estimate of these closure and post closure care costs as an operating expense during the life of its landfills based on landfill capacity used compared to total estimated capacity available. The resultant liabilities for these estimated operating expenses are reduced each year for actual payments made. An analysis of the estimated liabilities for closure and post closure care costs and the recording of these costs as operating expenses follow:

	Landfill Closure and Postclosure Care		
	Ridgeville I	Ridgeville II	Total
Total estimated costs	\$ 969,635	\$ 3,544,742	
Percentage of storage capacity used	100%	90.65%	
	<u>\$ 969,635</u>	<u>\$ 3,213,407</u>	<u>\$ 4,183,042</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 6: Long-Term Obligations (Continued)

The Ridgeville I landfill closed in 2002. Presented below is a summary of estimated closure and post closure care costs that will be charged to operations of future years based on landfill usage:

	Landfill Closure and Postclosure Care		
	Ridgeville I	Ridgeville II	Total
Total estimated costs	\$ 969,635	\$ 3,544,742	
Less: Charged to operations	969,635	3,213,407	
Future year closure and postclosure costs	\$ -	\$ 331,335	\$ 331,335

The above total costs for closure and post closure care are estimates and subject to changes resulting from inflation/deflation, technology, or changes in applicable laws or regulations.

A portion of the closure and post closure care financial requirements are being met through annual deposits into separate restricted cash escrow accounts held by local banks or the Wisconsin Department of Natural Resources as shown as deposits on the financial statements.

Note 7: Individual Fund Disclosures

Amounts due from/to other funds at December 31, 2019, are as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Human Services	\$ 504,544
	Nonmajor governmental funds:	
	Child Support	56,852
	Health	35,947
	Jail Assessment	6,957
	Local History Room	2,931
		<u>\$ 607,231</u>

The interfund payables from Human Services, Child Support and Health special revenue funds were cash advances to finance cash deficits. The interfund payable from jail assessment and local history room relate to operating costs paid by the general fund but not reimbursed until 2020.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 7: Individual Fund Disclosures (Continued)

Amounts transferred between funds during the year ended December 31, 2019, are as follows:

Fund Transferred To	Fund Transferred From	Amount
General Fund	Nonmajor governmental funds:	
	Child Support	\$ 6,757
	Health	47,275
	Jail Assessment	6,957
	Local History Room	44,194
	Information Systems	76,761
		<u>181,944</u>
Human Services	General Fund	110,010
Debt Service	General Fund	4,682,295
Jail Assessment	General Fund	8,663
Revolving Loan	General Fund	14,296
Information Systems	General Fund	11,934
Information Technology Pool	General Fund	2,126
		<u>\$ 5,011,268</u>

Operating transfers were made for the following purposes:

	Amount
Special revenue fund reimbursement of expenses	\$ 105,183
Reimburse maintenance for facility	110,010
Internal service fund reimbursement of expenses	76,761
Subsidize costs in the Jail Assessment fund	8,663
Transfer to close fund	14,296
Subsidize costs of software	2,126
Subsidize costs in the Information Systems fund	11,934
Transfers to pay future debt service payments	4,682,295
	<u>\$ 5,011,268</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 8: Net Position/Fund Balance

Restricted net position reported on the government-wide statement of net position includes the following:

	Governmental Activities	Business-Type Activities	Total
Wegner Grotto	\$ 277,230	\$ -	\$ 277,230
DOT trust	42,970	-	42,970
Local history room	1,427,321	-	1,427,321
Haney reserve	1,892	-	1,892
Child support technology purchases	26,335	-	26,335
WEDCS election grant	816	-	816
Redaction fees	14,212	-	14,212
Land records fees	318,145	-	318,145
K-9 unit donations	13,957	-	13,957
Dog control	35,617	-	35,617
Veterans' services donations	1,342	-	1,342
Parks	5,585	-	5,585
CREP program	24,297	-	24,297
Forestry maintenance - land acquisition	49,255	-	49,255
Forestry Habelman reforestation	1,471	-	1,471
Wildlife habitat	399	-	399
Conservation Program	540,577	-	540,577
Jail assessment	437,886	-	437,886
Resident trust	-	10,254	10,254
	<u>\$ 3,219,307</u>	<u>\$ 10,254</u>	<u>\$ 3,229,561</u>

The County has segregated its fund balance components into the following classifications:

	General	Human Services	Debt Service	Other Governmental Funds	Total Governmental Funds
Nonspendable:					
Delinquent taxes	\$ 1,258,297	\$ -	\$ -	\$ -	\$ 1,258,297
Inventories and prepaid items	37,686	-	-	-	37,686
Haney reserve	1,000	-	-	-	1,000
Wegner Grotto	-	-	-	50,000	50,000
Local history room	-	-	-	1,427,321	1,427,321
	<u>\$ 1,296,983</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,477,321</u>	<u>\$ 2,774,304</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 8: Net Position/Fund Balance (Continued)

	General	Human Services	Debt Service	Other Governmental Funds	Total Government Funds
Restricted:					
Wegner Grotto	\$ -	\$ -		\$ 227,230	\$ 227,230
DOT trust	-	42,970		-	42,970
Haney reserve	892	-		-	892
Child support technology purchases	-	-		26,335	26,335
WEDCS election grant	816	-		-	816
Redaction fees	14,212	-		-	14,212
Land records fees	318,145	-		-	318,145
K-9 unit donations	13,957	-		-	13,957
Dog control	35,617	-		-	35,617
Veterans' services donations	1,342	-		-	1,342
Parks	5,585	-		-	5,585
CREP program	24,297	-		-	24,297
Forestry maintenance - land acquisition	49,255	-		-	49,255
Forestry Habelman reforestation	1,471	-		-	1,471
Wildlife habitat	399	-		-	399
Conservation Programs	540,577	-		-	540,577
Jail assessment	-	-		437,886	437,886
	<u>\$ 1,006,565</u>	<u>\$ 42,970</u>	<u>\$ -</u>	<u>\$ 691,451</u>	<u>\$ 1,740,986</u>
Committed:					
Retirement of long-term debt	\$ -	\$ -	\$ 4,965,488	\$ -	\$ 4,965,488
Capital projects	-	-		34,296	34,296
Cloud-based ERP financial and document software	26,895	-		-	26,895
New construction - educational purposes (farm proceeds)	15,038	-		-	15,038
Angelo Wayside improvements	527	-		-	527
UW Extension Educational programs	25,026	-		-	25,026
	<u>\$ 67,486</u>	<u>\$ -</u>	<u>\$ 4,965,488</u>	<u>\$ 34,296</u>	<u>\$ 5,067,270</u>
Assigned:					
Long-range capital pool	\$ 967,160	\$ -	\$ -	\$ -	\$ 967,160
Retirement and fringe pool	84,925	-		-	84,925
Local history	-	-		267,725	267,725
	<u>\$ 1,052,085</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 267,725</u>	<u>\$ 1,319,810</u>

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 8: Net Position/Fund Balance (Continued)

Minimum Fund Balance Policy - The County Board has adopted a minimum cash fund balance policy that the amount of 20% of the total annual County operating budget excluding refundable prepayments and GAAP defined nonspendable, restricted, committed and assigned account balances. Note that the fund balance policy does not follow generally accepted accounting principles as it is based on a modified cash basis method. The minimum fund balance amount is calculated by the County is as follows:

Commingled fund cash balance December 31, 2019	\$ 19,915,953
Nonspendable funds	(1,296,983)
Restricted funds	(1,075,870)
Committed funds	(5,067,270)
Assigned funds	(1,052,085)
Commingled fund balance less restricted, committed and assigned funds	<u>\$ 11,423,745</u>
Actual 2019 Total County Adopted Budgeted Expenditures	54,022,176
Minimum Fund Balance %	(x) 20%
Subtotal	<u>\$ 10,804,435</u>

Note 9: Employees' Retirement System – Wisconsin Retirement System

Plan Description - The Wisconsin Retirement System (WRS) is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible state of Wisconsin, local government, and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year (880 hours for teachers and school district educational support employees) and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Comprehensive Annual Financial Report (CAFR), which can be found online at <http://etf.wi.gov/publications/cafr.htm>.

Vesting - For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Benefits Provided - Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before 12/31/2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest years' annual earnings periods. Creditable service includes current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 9: Employees' Retirement System – Wisconsin Retirement System (Continued)

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefit. Participants terminating covered employment prior to eligibility for an annuity may receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

Post-Retirement Adjustments - The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the "floor") set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

Year	Core Fund Adjustment	Variable Fund Adjustment
2009	(2.1%)	(42.0%)
2010	(1.3%)	22.0%
2011	(1.2%)	11.0%
2012	(7.0%)	(7.0%)
2013	(9.6%)	9.0%
2014	4.7%	25.0%
2015	2.9%	2.0%
2016	0.5%	(5.0%)
2017	2.0%	4.0%
2018	2.4%	17.0%

Contributions - Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee-required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, and executives and elected officials. Starting on January 1, 2006, the executives and elected officials category was merged into the general employee category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

During the reporting period, the WRS recognized \$1,229,913 in contributions from the employer.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 9: Employees' Retirement System – Wisconsin Retirement System (Continued)

Contribution rates as of December 31, 2019 are:

General (including teachers)	6.55%	6.55%
Executives and elected officials	6.55%	6.55%
Protective with social security	6.55%	10.55%
Protective without social security	6.55%	14.95%

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At December 31, 2019, the County reported a liability of \$4,150,212 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2017, rolled forward to December 31, 2018. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2018, the County's proportion was .11655480%, which was an increase of .001887528% from its proportion measured as of December 31, 2017.

For the year ended December 31, 2019, the County recognized pension expense of \$2,812,173.

At December 31, 2019, the County reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 3,232,386	\$ 5,713,697
Changes in assumptions	699,574	
Net differences between projected and actual earnings on pension plan investments	6,061,100	
Changes in proportion and differences between employer contributions and proportionate share of contributions	11,654	24,854
Employer contributions subsequent to the measurement date	1,229,912	-
Total	\$ 11,234,626	\$ 5,738,551

\$1,229,912 reported as deferred outflows related to pensions results from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability (asset) in the year ended December 31, 2019. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 9: Employees' Retirement System – Wisconsin Retirement System (Continued)

Year Ended December 31:	Net Deferred Outflows of Resources
2020	\$ 1,551,284
2021	385,149
2022	672,922
2023	1,656,808

Actuarial Assumptions - The total pension liability in the December 31, 2018, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial valuation date	December 31, 2017
Measurement date of net pension liability (asset)	December 31, 2018
Actuarial cost method	Entry Age
Asset valuation method	Fair market value
Long-term expected rate of return	7.0%
Discount rate	7.0%
Salary increases:	
Inflation	3.0%
Seniority/Merit	0.1% - 5.6%
Mortality	Wisconsin 2018 Mortality Table
Post-retirement adjustments*	1.9%

* No post-retirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience, and other factors. 1.9% is the assumed annual adjustment based on the investment return assumption and the post-retirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2018 that covered a three-year period from January 1, 2015 to December 31, 2017. Based on this experience study, actuarial assumptions used to measure the Total Pension Liability changed from prior year, including the discount rate, long-term expected rate of return, post-retirement adjustment, wage inflation rate, mortality and separation rates. The total pension liability for December 31, 2018, is based on a roll-forward of the liability calculated from the December 31, 2017, actuarial valuation.

Long-Term Expected Return on Plan Assets - The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 9: Employees' Retirement System – Wisconsin Retirement System (Continued)

Core Fund Asset Class	Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Global equities	49.0%	8.1%	5.5%
Fixed income	24.5%	4.0%	1.5%
Inflation sensitive assets	15.5%	3.8%	1.3%
Real estate	9.0%	6.5%	3.9%
Private equity/debt	8.0%	9.4%	6.7%
Multi-asset	4.0%	6.7%	4.1%
Total core fund	110%	7.3%	4.7%
Variable Fund Asset Class			
US equities	70%	7.6%	5.0%
International equities	30%	8.5%	5.9%
Total variable fund	100%	8.0%	5.4%

New England Pension Consultants Long-Term US CPI (Inflation) Forecast: 2.50%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations.

Single Discount Rate - A single discount rate of 7.00% was used to measure the total pension liability, as opposed to a discount rate of 7.20% for the prior year. This single discount rate was based on the expected rate of return on pension plan investments of 7.00% and a long-term bond rate of 3.71%. Because of the unique structure of WRS, the 7.00% expected rate of return implies that a dividend of approximately 1.9% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate - The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 7.00 percent, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.00 percent) or 1-percentage-point higher (8.00 percent) than the current rate:

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 9: Employees' Retirement System – Wisconsin Retirement System (Continued)

	1% Decrease to Discount Rate (6.00%)	Current Discount Rate (7.00%)	1% Increase to Discount Rate (8.00%)
WRS Employer's proportionate share of the net pension asset (liability)	(\$16,493,377)	(\$4,150,212)	\$5,027,888

Pension Plan Fiduciary Net Position - Detailed information about the pension plan's fiduciary net position is available in separately issued financial statements available at <http://etf.wi.gov/publications/cafr.htm>.

Payables to the Pension Plan - At December 31, 2019, the County reported a payable of \$316,633 for the outstanding amount of contributions to the pension plan required for the year ended December 31, 2019.

Note 10: Other Post-Employment Benefits

Plan Description - Early retirees, who are eligible and draw a monthly retirement annuity from the Wisconsin Retirement System through age 65, may remain in the County's health insurance group provided the retiree pays the full premium for the applicable coverage. Effective in 2013, only employees working half time or more are eligible for this benefit. Grandfathered employees working less than half time remain eligible for the benefit. After age 65, the retiree is eligible to remain in the County's health insurance group for an additional 18 months (36 months for the retiree's dependents) provided the retiree pays the full premium for the applicable coverage. There are 398 active and 12 retired employees in the plan. The County funds this cost on a pay-as-you-go or cash basis, recognizing the cost in their fund financial statements when paid.

The County's total OPEB liability at December 31, 2019 was \$618,603. The total OPEB liability was measured as of December 31, 2018 and was determined by an actuarial valuation as of that date. The total OPEB liability was determined using the following assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial valuation date	December 31, 2018
Measurement date of OPEB liability	December 31, 2018
Actuarial cost method	Entry Age Normal
Medical care trend	7.5% decreasing by 0.5% per year down to 6.5%, then by 0.1% per year down to 5.0%, and level thereafter
Discount rate	4.0
Municipal bond rate source	Bond Buyer 20-Bond Go Index
Actuarial assumptions	Based on an experience study conducted in 2018 using Wisconsin Retirement System experience from 2015-17.
Mortality assumptions	Wisconsin 2018 Mortality Table

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 10: Other Post-Employment Benefits

Changes in the total OPEB liability for the year ended December 31, 2019, are as follows:

Balance at December 31, 2018	<u>\$ 497,755</u>
Changes for the year:	
Service cost	31,809
Interest	17,362
Benefit payments	(35,209)
Difference between expected and actual experience	15,281
Change of assumptions	<u>91,605</u>
Net changes	<u>120,848</u>
Balance at December 31, 2019	<u><u>\$ 618,603</u></u>

\$95,011 reported as deferred outflows results from the County's contributions subsequent to the measurement date that will be recognized as a reduction of the OPEB liability in the year ended December 31, 2020.

The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (3.00%) or 1 percentage point higher (5.00%) than the current rate:

	1% Decrease to Discount Rate (3.00%)	Current Discount Rate (4.00%)	1% Increase to Discount Rate (5.00%)
County's total OPEB liability	\$661,424	\$618,603	\$578,482

The following represents the County's total OPEB liability calculated using the healthcare cost trend rate of 7.50% decreasing down to 5.0% as well as what the County's total OPEB liability would be if it were calculated using the healthcare cost trend rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1% Decrease (6.50% decreasing to 4.0%)	Healthcare Cost Trend Rates (7.50% decreasing to 5.0%)	1% Increase (8.50% decreasing to 6.0%)
County's total OPEB liability	\$562,983	\$618,603	\$683,514

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 11: Risk Management

The County is exposed to various risks of loss related to torts; theft, damage or destruction of assets; errors or omissions; employee health and accident claims; or acts of God. The County participates in a public entity risk pool called the Wisconsin County Mutual Insurance Corporation to provide coverage for general liability, automotive liability, and errors and omissions insurance and purchases insurance to provide coverage for losses from torts; thefts of, damage to, or destruction of assets; and health care for its employees. Settled claims have not exceeded the commercial coverage in any of the past three years. There were no significant reductions in coverage compared to the prior year. Other risks such as workers compensation are accounted for in the County's general fund. A description of the County's self-insurance risk management programs is presented below:

Workers Compensation - The County is self-funded for workers compensation claims. Funding is provided by charges to County departments. The program is supplemented by stop loss protection, which limits the County's annual liability. Expenses consist of payments to a third-party administrator for claims, stop loss insurance premiums and administrative fees. The claims liability of \$604,573 reported in the fund at December 31, 2019 is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the basic financial statements indicates that it is probable that a liability has been incurred at the date of the basic financial statements and the amount of the loss can be reasonably estimated. Self-insurance is in effect up to an aggregate stop/loss of \$2,395,373 with a \$500,000 per covered person stop/loss. Coverage from a private insurance company is maintained for losses in excess of the aggregate stop/loss amount. Changes in the fund's claims liability amount for 2019 follows:

	Liability January 1,	Current Year Claims and Changes in Estimates	Claim Payments	Liability December 31,
2018	\$ 319,695	326,174	\$ 259,391	\$ 386,478
2019	386,478	475,166	257,071	604,573

Public Entity Risk Pool - Monroe County, along with several other Wisconsin counties, jointly participates in the Wisconsin County Mutual Insurance Corporation (WCMIC) for general and automobile liability insurance. This company began operation in January 1, 1988. The governing body is made up of 12 directors elected by the participating counties. The governing body has authority to adopt its own budget and control the financial affairs of the corporation. Summary financial information of WCMIC as of December 31, 2019, can be obtained directly from WCMIC's offices.

Note 12: Commitments and Contingencies

Funding for the operating budget of the County comes from many sources, including property taxes, grants and aids from other units of government, user fees, fines and permits, and other miscellaneous revenues. The state of Wisconsin provides a variety of aid and grant programs that benefit the County. Those aid and grant programs are dependent on continued approval and funding by the Wisconsin governor and legislature through their budget processes. The state of Wisconsin is currently experiencing budget problems and is considering numerous alternatives including reducing aid to local governments. Any changes made by the state to funding or eligibility of local aid programs could have a significant impact on the future operating results of the County.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 12: Commitments and Contingencies (Continued)

From time to time, the County is party to various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and appropriate legal counsel that the likelihood is remote that any such claim or proceedings will have a material adverse effect on the County's financial position or results of operations, due in part to insurance.

The County participates in a number of state and federally assisted grant programs, principal of which are health and human service programs. A single audit of these programs for the year ended December 31, 2019, has been conducted. These programs may be subject to additional program compliance audits by grantors or their representatives. The amount, if any, of the expenditures that may be disallowed by the granting agencies cannot be determined at this time, although the County expects such amounts, if any, to be immaterial.

Note 13: Limitations on the County's Tax Levy and Its Ability to Issue New Debt

As part of Wisconsin's State Budget Bill (1993 Act 16), legislation was passed that limits the County's future tax levy rates. Generally, the County is limited to its 1992 tax levy rate based upon current legislation. However, this limitation does not affect debt authorized prior to August 12, 1993, or refunding bonds.

The County may also exceed the limitation by holding a referendum (according to state statutes) authorizing the County Board to approve a higher rate. The County may also exceed the rate if it increases the services it provides due to a transfer of these services from another governmental unit.

The 1994-5 State Budget Bill also imposed restrictions on the County's ability to issue new debt. Generally, referendum approval is required to issue unlimited tax general obligation debt, with the following exceptions:

- Refunding debt issues
- 75% approval by the County Board
- A reasonable expectation that the new debt can be accommodated within the existing tax rate
- Other exceptions as listed in State Statutes Section 67.045.

In addition to the above levy limit, Wisconsin's State Budget Bill for the 2011-2013 biennium (2011 Wisconsin Act 32) imposed an additional levy limit on its political subdivisions (city, village, town, or county). The 2011 Act amended statute section 66.0602 (local levy limits) and is effective for budgets prepared for 2012 and thereafter.

The 2011 Act imposes a limit on the percentage increase in the tax levy (excluding the debt service levy) for the 2012 budget year and thereafter. The increase in the levy is limited to the percentage change in the January 1 equalized value due to new construction less improvements removed between the previous year and the current year or 0 percent, whichever is higher. The previously described limits do not apply to any of the following:

1. The amount that a county levies in that year for a county children with disabilities education board.
2. The amount that a 1st class city levies in that year for school purposes.
3. The amount that a county levies in that year under s. 82.08(2) for bridge and culvert construction and repair.

Monroe County, Wisconsin

Notes to Basic Financial Statements

Note 13: Limitations on the County's Tax Levy and Its Ability to Issue New Debt (Continued)

4. The amount a county levies in that year to make payments to public libraries under s. 43.12.
5. The amount a political subdivision levies in that year to make up any revenue shortfall for the debt service on a revenue bond issued under s. 66.0621.
6. The amount that a county levies in that year for a countywide medical system.
7. The amount that a village levies for police protection services for the year immediately following after the year in which the village changes from town status and incorporates as a village, only if the town did not have a police force.

The County may also exceed the limitation by holding a referendum (according to state statutes) authorizing the County Board to approve a higher levy. The County may also exceed the limit if it increases the services it provides due to a transfer of these services from another governmental unit.

For the budget year 2019, the County's levy is the same as the tax levy calculated under the 2011 Act levy limit.

Note 14: Subsequent Events

Beginning in March 2020, the United States economy began suffering adverse effects from the COVID-19 Crisis ("CV19 Crisis"). As of the date of issuance of the financial statements, the County has been impacted by the CV19 Crisis. Some federal stimulus money has been received by the County, however, the complete future impact of the CV19 Crisis on the County cannot be reasonably estimated at this time.

Required Supplementary Information

Monroe County, Wisconsin

Schedule of Proportionate Share of Net Pension Asset (Liability) and Contributions - Wisconsin Retirement System

Measurement Year Ended December 31,	County's proportion of the net pension asset (liability)	County's proportionate share of the net pension asset (liability)	County's covered payroll during the measurement period	County's proportionate share of the net pension asset (liability) as a percentage of its covered payroll	Plan fiduciary net position as a percentage of the total pension liability
2018	0.11655480%	\$ (4,150,212)	\$17,067,982	-24.32%	96.45%
2017	0.11466272%	3,404,472	16,486,773	20.65%	102.93%
2016	0.11302718%	(931,614)	16,065,265	-5.80%	99.12%
2015	0.11233943%	(1,825,494)	15,187,864	-12.02%	98.20%
2014	0.11312878%	2,778,752	14,638,347	18.98%	102.74%

* The amounts presented for each year were determined as of the calendar year-end that occurred 12 months prior to the fiscal year.

Year ended December 31,	Contractually required contribution for the fiscal period	Contributions in relation to the contractually required contribution	Contribution deficiency (excess)	County's covered payroll for the fiscal period	Contributions as a percentage of covered payroll
2019	\$ 1,229,912	\$ 1,229,912	\$ -	17,779,273	6.92%
2018	1,208,215	1,208,215	-	17,067,982	7.08%
2017	1,180,624	1,180,624	-	16,486,773	7.16%
2016	1,075,225	1,075,225	-	16,065,265	6.69%
2015	1,098,694	1,098,694	-	15,187,864	7.23%

Notes to the Schedules:

Changes of benefit terms: There were no changes of benefit terms for any participating employer in WRS.

Changes of assumptions: There were no changes in the assumptions.

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Monroe County, Wisconsin

Schedule of Changes in the County's Total OPEB Liability and Related Ratios

	2019	2018
Measurement date	12/31/2018	12/31/2017
Total OPEB Liability		
Service cost	\$ 31,809	\$ 31,809
Interest	17,362	16,890
Benefit payments	(35,209)	(35,209)
Difference between expected and actual experience	15,281	-
Change of assumptions	91,605	-
Net changes	120,848	13,490
Total OPEB liability - Beginning	497,755	484,265
Total OPEB liability - Ending	\$ 618,603	\$ 497,755
Covered employee payroll	\$ 16,385,951	\$ 11,056,450
Total OPEB liability as a percentage of covered employee payroll	3.78%	4.50%

Notes to the Schedule:

Benefit changes: There were no changes of benefit terms.

Changes of assumptions: There were no changes in assumptions

This schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Supplementary Financial Information

Monroe County, Wisconsin

Combining Balance Sheet
 Nonmajor Governmental Funds
 December 31, 2019

	Child Support	Health	Jail Assessment	Local History Room	Capital Projects	Total Nonmajor Governmental Funds
Assets:						
Cash and investments	\$ -	\$ 50	\$ 449,604	\$ 14,133	\$ 34,296	\$ 498,083
Restricted cash and investments	-	-	-	1,961,074	-	1,961,074
Receivables						
Taxes	-	508,449	-	-	-	508,449
Accounts	106,523	78,335	6,230	11	-	191,099
Inventories and prepaid items	82	-	-	-	-	82
Total assets	<u>\$ 106,605</u>	<u>\$ 586,834</u>	<u>\$ 455,834</u>	<u>\$ 1,975,218</u>	<u>\$ 34,296</u>	<u>\$ 3,158,787</u>
Liabilities, Deferred inflows of Resources and Fund Balances						
Liabilities:						
Accounts payable	\$ 4,521	\$ 6,225	\$ 10,991	\$ -	\$ -	\$ 21,737
Other accrued liabilities	18,897	36,213	-	-	-	55,110
Due to other funds	56,852	35,947	6,957	2,931	-	102,687
Unearned revenue	-	-	-	11	-	11
Total liabilities	<u>80,270</u>	<u>78,385</u>	<u>17,948</u>	<u>2,942</u>	<u>-</u>	<u>179,545</u>
Deferred inflows of resources:						
Property taxes	-	508,449	-	-	-	508,449
Fund balances:						
Nonspendable	-	-	-	1,477,321	-	1,477,321
Restricted	26,335	-	437,886	227,230	-	691,451
Committed	-	-	-	-	34,296	34,296
Assigned	-	-	-	267,725	-	267,725
Total fund balances	<u>26,335</u>	<u>-</u>	<u>437,886</u>	<u>1,972,276</u>	<u>34,296</u>	<u>2,470,793</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 106,605</u>	<u>\$ 586,834</u>	<u>\$ 455,834</u>	<u>\$ 1,975,218</u>	<u>\$ 34,296</u>	<u>\$ 3,158,787</u>

Monroe County, Wisconsin

Combining Statement of Revenues, Expenditures and Changes in Fund Balances
 Nonmajor Governmental Funds
 For the Year Ended December 31, 2019

	Child Support	Health	Jail Assessment	Local History Room	Capital Projects	Total Nonmajor Governmental Funds
Revenues:						
Taxes	\$ -	\$ 468,806	\$ -	\$ -	\$ -	\$ 468,806
Intergovernmental	534,570	304,731	-	-	-	839,301
Public charges for services	3,051	100,784	76,700	-	-	180,535
Miscellaneous	52	26,460	8,610	327,706	-	362,828
Total revenues	537,673	900,781	85,310	327,706	-	1,851,470
Expenditures:						
Current:						
Public safety	-	-	57,132	-	-	57,132
Health and human services	530,916	853,506	-	-	-	1,384,422
Debt service:						
Principal	-	-	-	-	-	-
Interest	-	-	-	-	-	-
Capital outlay	-	-	-	-	-	-
Total expenditures	530,916	853,506	57,132	-	-	1,441,554
Excess of revenues over (under) expenditures	6,757	47,275	28,178	327,706	-	409,916
Other Financing Uses						
Transfers in	-	-	8,663	-	-	8,663
Transfers out	(6,757)	(47,275)	(6,957)	(44,194)	-	(105,183)
Total other financing uses	(6,757)	(47,275)	1,706	(44,194)	-	(96,520)
Net Change in Fund Balances	-	-	29,884	283,512	-	313,396
Fund Balances - Beginning	26,335	-	408,002	1,688,764	34,296	2,157,397
Fund Balances - Ending	\$ 26,335	\$ -	\$ 437,886	\$ 1,972,276	\$ 34,296	\$ 2,470,793

Monroe County, Wisconsin

Combining Statement of Net Position

Internal Service Funds

December 31, 2019

	Information Systems	Information Technology	Workers Compensation	Total Internal Service Funds
Assets:				
Cash and investments	\$ 118,671	\$ 628,983	\$ 2,612,926	\$ 3,360,580
Taxes receivable	1,345,805	-	-	1,345,805
Accounts receivable	4,861	-	-	4,861
Prepaid expenses	17,677	-	-	17,677
	<hr/>			
Total assets	1,487,014	628,983	2,612,926	4,728,923
Liabilities:				
Accounts payable	72,049	55,955	-	128,004
Other accrued liabilities	14,658	-	604,573	619,231
	<hr/>			
Total liabilities	86,707	55,955	604,573	747,235
Deferred inflows of resources:				
Property taxes for subsequent year	1,345,805	-	-	1,345,805
<hr/>				
Net Position:				
Unrestricted	\$ 54,502	\$ 573,028	\$ 2,008,353	\$ 2,635,883
	<hr/> <hr/>			

Monroe County, Wisconsin

Combining Statement of Revenues, Expenses and Changes in Net Position

Internal Service Funds

For the Year Ended December 31, 2019

	Information Systems	Information Technology	Workers Compensation	Total Internal Service Funds
Operating Revenues:				
Intergovernmental charges for services	\$ 37,058	\$ 125,420	\$ 194,216	\$ 356,694
Other operating revenues	3,494	-	1,258	4,752
Total operating revenues	40,552	125,420	195,474	361,446
Operating Expenses:				
Salaries and fringe benefits	368,419	-	-	368,419
Contractual services	1,193,147	166,692	137,310	1,497,149
Supplies	494	-	-	494
Insurance and other fixed charges	-	-	475,166	475,166
Total operating expenses	1,562,060	166,692	612,476	2,341,228
Operating income (loss)	(1,521,508)	(41,272)	(417,002)	(1,979,782)
Nonoperating Revenues:				
General property taxes	1,366,385	-	-	1,366,385
Intergovernmental revenues	52,500	-	-	52,500
Interest income	-	-	55,508	55,508
Total nonoperating revenues	1,418,885	-	55,508	1,474,393
Net income before Transfers	(102,623)	(41,272)	(361,494)	(505,389)
Other Financing Sources (Uses)				
Transfers in	11,934	2,126	-	14,060
Transfers out	(76,761)	-	-	(76,761)
Total other financing sources (uses)	(64,827)	2,126	-	(62,701)
Change in Net Position	(167,450)	(39,146)	(361,494)	(568,090)
Net Position - Beginning	221,952	612,174	2,369,847	3,203,973
Net Position - Ending	\$ 54,502	\$ 573,028	\$ 2,008,353	\$ 2,635,883

Monroe County, Wisconsin

Combining Statement of Cash Flows

Internal Service Funds

For the Year Ended December 31, 2019

	Information Systems	Information Technology	Workers Compensation	Total Internal Service Funds
Cash Flows from Operating Activities:				
Cash received from customers	\$ 44,533	\$ 125,420	\$ 196,304	\$ 366,257
Cash payments to suppliers	(1,314,652)	(121,017)	(394,632)	(1,830,301)
Cash payments to employees	(365,508)	-	-	(365,508)
Net cash from operating activities	(1,635,627)	4,403	(198,328)	(1,829,552)
Cash Flows from Noncapital Financing Activities:				
General property taxes	1,366,385	-	-	1,366,385
Intergovernmental revenue	52,500	-	-	52,500
Transfers out	(64,827)	2,126	-	(62,701)
Net cash from noncapital financing activities	1,354,058	2,126	-	1,356,184
Cash Flows from Investing Activities:				
Interest income received	-	-	55,508	55,508
Change in cash and cash equivalents	(281,569)	6,529	(142,820)	(417,860)
Cash and cash equivalents - Beginning	400,240	622,454	2,755,746	3,778,440
Cash and cash equivalents - Ending	\$ 118,671	\$ 628,983	\$ 2,612,926	\$ 3,360,580
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Operating income (loss)	\$ (1,521,508)	\$ (41,272)	\$ (417,002)	\$ (1,979,782)
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities				
Changes in assets and liabilities:				
Accounts receivable	3,981	-	830	4,811
Prepaid expenses	(277)	-	-	(277)
Accounts payable	(118,583)	45,675	(251)	(73,159)
Accrued and other current liabilities	760	-	218,095	218,855
Net cash provided (used) by operating activities	\$ (1,635,627)	\$ 4,403	\$ (198,328)	\$ (1,829,552)

Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

County Board of Supervisors
Monroe County
Sparta, Wisconsin

We have audited, in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Monroe County, Wisconsin (the "County") as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated June 17, 2020.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control that we consider to be a significant deficiency, which is described in the accompanying schedule of findings and questioned costs as item 2019-001.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Responses to Findings

The County's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance, and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Wipfli LLP". The signature is written in a cursive, flowing style.

Wipfli LLP

June 17, 2020
Madison, Wisconsin



Independent Auditor’s Report on Compliance for Each Major Federal and State Program and on Internal Control Over Compliance Required by the Uniform Guidance

County Board of Supervisors
Monroe County
Sparta, Wisconsin

Report on Compliance for Each Major Federal and State Program

We have audited Monroe County, Wisconsin’s (the “County”) compliance with the types of compliance requirements described in the U.S. Office of Management and *Budget (OMB) Compliance Supplement* and the *State of Wisconsin Single Audit Guidelines*, issued by the Wisconsin Department of Administration, that could have a direct and material effect on each of its major federal and state programs for the year ended December 31, 2019. The County’s major federal and state programs are identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs.

Management’s Responsibility

Management is responsible for compliance with statutes, regulations, and the terms and conditions of its grant awards applicable to its federal and state programs.

Auditor’s Responsibility

Our responsibility is to express an opinion on compliance for each of the County’s major federal and state programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the “Uniform Guidance”); and *State of Wisconsin Single Audit Guidelines*, issued by the Wisconsin Department of Administration. Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal or state program occurred. An audit includes examining, on a test basis, evidence about the County’s compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal and state program. However, our audit does not provide a legal determination on the County’s compliance with those requirements.

Opinion

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal or state programs identified in the summary of auditor’s results section of the accompanying schedule of findings and questioned costs for the year ended December 31, 2019.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance (“internal control”) with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County’s internal control with the types of requirements that could have a direct and material effect on a major federal or state program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal and state program and to test and report on internal control in accordance with the Uniform Guidance and the *State of Wisconsin Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express any opinion on the effectiveness of the County’s internal control over compliance.

A deficiency in internal control exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal or state program on a timely basis. A material weakness in internal control is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency in internal control, or a combination of deficiencies, in internal control with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control, yet important enough to merit the attention of those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies, and therefore material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and the results of that testing based on the requirements of the Uniform Guidance and the *State of Wisconsin Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

Report on Schedules of Expenditures of Federal Awards and State Financial Assistance Required by the Uniform Guidance and *State of Wisconsin Single Audit Guidelines*

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County as of and for the year ended December 31, 2019, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated June 17, 2020, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of federal and state assistance is presented for purposes of additional analysis as required by the Uniform Guidance and *State of Wisconsin Single Audit Guidelines* and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the schedules of federal and state assistance is fairly stated in all material respects in relation to the basic financial statements as a whole.



Wipfli LLP

June 17, 2020
Madison, Wisconsin

Monroe County, Wisconsin
Schedule of Federal and State Assistance
For the Year Ended December 31, 2019

Grantor Agency/Pass Through Agency/Program Title	CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
FEDERAL AWARDS			
U.S. DEPARTMENT OF AGRICULTURE			
<hr/>			
Passed through the Wisconsin Department of Health Services Special Supplemental Food Program for Women, Infants and Children	10.557	154710, 154746	\$ 156,504
State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	154661	11,142
Passed through LaCrosse County, Wisconsin State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561	284	<u>134,435</u>
Total State Administrative Matching Grants for the Supplemental Nutrition Assistance Program	10.561		<u>145,577</u>
Forest Service Schools and Roads Cluster Passed through the Wisconsin Natural Resources Schools and Roads - Grants to States	10.665		<u>147,877</u>
Total Forest Service Schools and Roads Cluster	10.665		<u>147,877</u>
Soil and Water Conservation	10.902		3,046
Environmental Quality Incentives Program	10.912		10,661
Conservation Stewardship Program	10.924		<u>1,523</u>
Total U.S. Department of Agriculture			<u>465,188</u>
<hr/>			
U.S. DEPARTMENT OF INTERIOR			
Passed through the Wisconsin Department of Administration National Geospatial Program	15.817	AD199123	<u>102,240</u>
<hr/>			
U.S. DEPARTMENT OF JUSTICE			
Direct program			
State Criminal Alien Assistance Program	16.606		7,582
Bulletproof Vest Partnership Program	16.607		<u>2,548</u>
Passed through LaCrosse County			
Public Safety Partnership and Community Policing Grant	16.710	2015HPWX0006, 2016AMWX0023	<u>2,194</u>
Total U.S. Department of Justice			<u>12,324</u>
<hr/>			
U.S. DEPARTMENT OF TRANSPORTATION			
Passed through the Wisconsin Department of Transportation Highway Safety Cluster			
State and Community Highway Safety	20.600		26,341
Child Safety and Child Booster Seat Incentive Grants	20.613		3,002
Total Highway Safety Cluster			<u>29,343</u>
Total U.S. Department of Transportation			<u>29,343</u>
<hr/>			
U.S. DEPARTMENT OF EDUCATION			
Passed through the Wisconsin Department of Health Services Grants for Infants and Toddlers with Disabilities	84.181	550	<u>33,288</u>
Total U.S. Department of Education			<u>33,288</u>

Monroe County, Wisconsin
Schedule of Federal and State Assistance
For the Year Ended December 31, 2019

Grantor Agency/Pass Through Agency/Program Title	CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
FEDERAL AWARDS (continued)			
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES			
Passed through the Greater Wisconsin Agency on Aging			
Health Promotion and Disease Prevention Aging Cluster	93.043		3,663
Grants for Supportive Services and Senior Centers (Title III-B)	93.044		52,648
Nutrition Services (Title III-C)	93.045		89,661
Nutrition Services Incentive Program	93.053		25,857
Total Aging Cluster			<u>168,166</u>
National Family Caregiver Support Program (Title III-E)	93.052		<u>22,316</u>
Passed through the Wisconsin Department of Health Services			
Public Health Emergency Preparedness	93.069	155015, 155050	49,215
Prevention and Public Health and Emergency Response	93.539	155020	12,234
Social Service Block Grant	93.667	561	160,251
Preventive Health & Health Services Block Grant	93.758	159220, 155800	8,152
State Targeted Response to the Opioid Crisis Grant	93.788	533259, 533118	122,016
Block Grants for Community Mental Health Services	93.958	515, 569	52,630
Block Grants for Prevention and Treatment of Substance Abuse	93.959	515, 570	65,222
Maternal & Child Health Services Block Grant	93.994	159320, 159322	27,329
Medicaid Cluster			
Medical Assistance	93.778	159320, 878	33,709
Passed through LaCrosse County, Wisconsin			
Medical Assistance	93.778	284, 560060, 560070, 560080, 560086, 560090, 560096	<u>381,626</u>
Total Medical Assistance - Medicaid Cluster	93.778		<u>415,335</u>
Child Abuse and Neglect State Grants	93.669	3030	57,796
State Children's Insurance Program	93.767	284	17,596
Passed through the Wisconsin Department of Health Services			
Block Grants for Temporary Assistance for Needy Families (TANF Cluster)	93.558	561	<u>85,966</u>
Passed through the Wisconsin Department of Children and Families			
Block Grants for Temporary Assistance for Needy Families (TANF Cluster)	93.558	3612B	<u>15,901</u>
Total TANF Cluster			<u>101,867</u>
Promoting Safe and Stable Families	93.556	3306	42,827
Child Support Enforcement (Title IV-D)	93.563	7477, 7482, 7506, 7616, 7903	455,803
Child Care Development Fund - CCDF Cluster	93.575	0831	13,797
Child Welfare Services	93.645	3413, 3561, 3681	32,951
Foster Care (Title IV-E)	93.658	3344, 3396, 3413, 3554, 3561, 3604, 3612, 3681	329,190
Adoption Assistance	93.659	3574	6,690
Passed through the Wisconsin Department of Administration			
Low-Income Home Energy Assistance	93.568		<u>57,073</u>
Total U.S. Department of Health and Human Services			<u>2,222,119</u>

Monroe County, Wisconsin
Schedule of Federal and State Assistance
For the Year Ended December 31, 2019

Grantor Agency/Pass Through Agency/Program Title	CFDA Number	Pass-Through Entity Identifying Number	Federal Expenditures
FEDERAL AWARDS (continued)			
U.S. DEPARTMENT OF HOMELAND SECURITY			
Passed through the Wisconsin Department of Military Affairs			
Hazard Mitigation (HM)	97.039		5,039
Emergency Management Performance Grant (EMPG)	97.042		45,619
Homeland Security Grant Program	97.067		784
Disaster Grants	97.036		<u>102,876</u>
Total U.S. Department of Homeland Security			<u>154,318</u>
TOTAL EXPENDITURES OF FEDERAL AWARDS			<u>\$ 3,018,820</u>

Monroe County, Wisconsin
Schedule of Federal and State Assistance
For the Year Ended December 31, 2019

<u>Grantor Agency/Pass Through Agency/Program Title</u>	<u>State I.D. Number</u>	<u>Pass-Through Entity Identifying</u>	<u>State Expenditures</u>
<u>STATE FINANCIAL ASSISTANCE</u>			
<u>DEPARTMENT OF AGRICULTURE, TRADE, AND CONSUMER PROTECTION</u>			
Direct program			
Agriculture Clean Sweep	115.04		\$ 16,385
County staff and support	115.150		110,462
Agriculture Resource Management	115.400		<u>201,660</u>
Total Department of Agriculture, Trade, and Consumer Protection			<u>328,507</u>
<u>DEPARTMENT OF SAFETY AND PROFESSIONAL SERVICES</u>			
Direct program			
Private Sewage Replacement and Rehabilitation	143.110		<u>55,177</u>
<u>DEPARTMENT OF NATURAL RESOURCES</u>			
Direct program			
Wildlife Damage Claims and Abatement	370.553		21,492
Recreation Aids - Fish	370.564		341
Resource Aids-Forest Croplands & Managed Land Aids	370.566		21,079
Urban & Community Forestry	370.572		46,402
Recreation Aids - Snowmobile TrailAreas-Trans Fd	370.574		153,721
Recycling Grants to Responsible Units	370.670		132,901
Recycling Consolidation Grants	370.673		11,493
Stewardship Grant	370.TA1		<u>184,190</u>
Total Department of Natural Resources			<u>571,619</u>
<u>DEPARTMENT OF TRANSPORTATION</u>			
Direct program			
Elderly Handicapped Transportation Aid	395.101		<u>114,524</u>
<u>DEPARTMENT OF HEALTH SERVICES</u>			
Direct program			
APS Adult Proective SVCS	435.312		37,732
Children's COP	435.377		15,459
Alzheimer's Family Support	435.381		22,197
Coordinated Services County	435.515		50,586
Community Mental Health	435.516		179,509
Non-Resident	435.531		13,900
Birth to Three Initiative	435.550		31,983
State Funded-Basic County Allocation	435.561		921,794
Community and Mental Health Services	435.681		128,490
CLTS Other CWA Admin GPR	435.877		31,905
CLTS CWA Grandfather Admin	435.880		1,419
WIC Farmer's Market	435.154720		1,632
State Funded Comm Disease Ctrl & Prev	435.1558		4,500
Lead Poisoning Prevention	435.157720		5,980
Elderly Benefit Specialist Program	435.560320		31,032
EBS OCI Replacement	435.560327		1,680
State Senior Community Services	435.560330		7,335
Congregate Meal Program	435.560350		51,388
Home Delivered Meals	435.560360		2,956
Elder Abuse Service	435.560490		9,336

Monroe County, Wisconsin
Schedule of Federal and State Assistance
For the Year Ended December 31, 2019

Grantor Agency/Pass Through Agency/Program Title	CFDA or State I.D. Number	Pass-Through Entity Identifying	Federal/State Expenditures
STATE FINANCIAL ASSISTANCE (continued)			
<u>DEPARTMENT OF HEALTH SERVICES (continued)</u>			
Passed through LaCrosse County, Wisconsin			
IMAA State Share	435.283		328,290
IMAA Federal Share	435.284		2,232
Aging and Disability Resource Center	435.560100		266,062
ADRC MFP - NH Relocation	435.560065		142
			<hr/>
Total Department of Health Services			2,147,539
<u>DEPARTMENT OF CHILDREN AND FAMILIES</u>			
Direct program			
Child Support Enforcement	437.961		252
Food Stamp Agency Initiatives	437.965		13,366
AFDC Agency Initiatives	437.975		18
Medicaid Agency Initiatives	437.980		10,301
Kinship Care Program - Benefits	437.3377		123,183
Kinship Care Program - Assessment	437.3380		10,097
JJ Community Intervention Program	437.3410		22,616
JJ AODA	437.3411		12,554
JJ Youth Aids	437.3413		654,341
JJ Community Supervision Services	437.3414		31,620
Basic County Allocation	437.3561		288,124
Basic County Allocation Overmatch	437.3681		23,011
CS WSACWIS Annual Op Maint Fee	437.3935		(5,963)
PDS Partnership Fees	437.3940		(2,042)
Youth Specific Case Mgmt Systems Fee	437.3945		(38,000)
Child Support Enforcement	437.7502		74,278
CS Medical Support GPR Earned	437.7606		4,662
			<hr/>
Total Department of Children and Families			1,222,418
<u>DEPARTMENT OF JUSTICE</u>			
Direct program			
DNA Sample Reimbursement	455.221		3,410
Tribal Law Enforcement	455.263		22,095
Treatment Alternative & Diversion	455.271		12,000
Victim Witness Assistance Program - A Program Cluster	455.532		29,858
			<hr/>
Total Department of Justice			67,363
<u>DEPARTMENT OF MILITARY AFFAIRS</u>			
Direct program			
State Match - Federal Disaster Assistance	465.305		27,223
EPCRA Emergency Planning Grant Program	465.337		14,783
Computer and Hazmat Equipment Grant	465.367		7,475
			<hr/>
Total Department of Military Affairs			49,481
<u>DEPARTMENT OF VETERAN'S AFFAIRS</u>			
Direct program			
Grants to Counties	485.001		11,500
			<hr/>
<u>DEPARTMENT OF ADMINISTRATION</u>			
Direct program			
Public Benefits - LIHEAP	505.371		23,312
Land Information Board Grant	505.118		90,541
			<hr/>
Total Department of Administration			113,853
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE			<hr/> <hr/> \$ 4,681,981

Monroe County, Wisconsin

Notes to the Schedule of Federal and State Assistance
Year Ended December 31, 2019

Note 1: Basis of Presentation and Significant Accounting Policies

The accompanying schedule of federal and state assistance include the federal and state grant activity of Monroe County under programs of the federal and state government for the year ended December 31, 2019. The information in these schedules is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance") and *State of Wisconsin Single Audit Guidelines*. Because the schedule presents only a selected portion of the operations of Monroe County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Monroe County.

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Monroe County has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

Note 2: Subrecipients

For the year ended December 31, 2019, the County had no sub-recipients of federal funds.

Note 3: State Direct Payments

Payments made directly to recipients and vendors by the State of Wisconsin on behalf of the County for the food stamp program totaled \$5,010,629 for 2019. The amounts are not included in the schedule of expenditures of federal awards and schedule of expenditures of state financial assistance.

Note 4: Soil and Water Resource Management (SWRM) Activities

Detail of the sources and uses of the SWRM program for County Staff and Support and Land and Water Resource Management (LWRM) Plan Implementation for 2019 are as follows:

SWRM - County Staff and Support 115.150

Sources:

Receipts from state	\$ 109,846
Less beginning receivable	(107,056)
Plus ending receivable	<u>107,672</u>
Total sources	<u>\$ 110,462</u>

Uses:

Reimbursed staff and support	<u>\$ 110,462</u>
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Monroe County, Wisconsin

Notes to the Schedules of Federal Awards and State Financial Assistance
(Continued)
Year Ended December 31, 2019

Note 4: Soil and Water Resource Management (SWRM) Activities (Continued)

LWRM Plan Implementation 115.400

Sources:

Receipts from state	\$ 101,297
Less beginning receivable	(20,283)
Plus ending receivable	<u>120,646</u>
Total sources	<u>\$ 201,660</u>

Uses:

Total cost share payments	<u>\$ 201,660</u>
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Note 5: State of Wisconsin Community Aids Reporting System

The Wisconsin Department of Children and Families (DCF) and Health Services (DHS) utilize the System for Payments and Reports of Contracts (SPARC) and the Community Aids Reporting System (CARS), respectively, for reimbursing the County for various federal and state program expenditures. The expenditures reported on the Schedule of Expenditures of Federal Awards and the Schedule of State Financial Assistance for various DCF and DHS programs agree with the expenditures reported on the April 20, 2020 CARS for the Human Services and Public Health departments and the December 31, 2019 Sparc for Child Support and Human Service departments, with adjustments for anticipated receivables.

Note 6: WREA Consortium

The County is one of 8 member counties in the Western Region for Economic Assistance Consortium. The counties as part of the consortium work together across the region to provide services and share cases and expenses based on the availability of staff in the region. The amounts reported on the Schedule of Federal and State Assistance are reported based on the amount received and expended directly by the County. Based on allocation of amounts by caseload related to individuals in the County was done, the differences in federal and state number would be as follows:

	Amount reported by Expenditure	Amount reported by Caseload	Difference
435.283	328,290	190,584	(137,706)
435.284	2,232	3,000	768
435.600	-	9,025	9,025
437.0965	-	13,990	13,990
437.0975	-	40	40
437.0980	-	10,147	10,147
10.561	134,435	193,150	58,715
93.575	-	51,895	51,895
93.778	174,026	332,256	158,230
93.767	17,596	23,997	6,401
Total	<u>656,579</u>	<u>828,083</u>	<u>171,504</u>

Monroe County, Wisconsin

Schedule of Findings and Questioned Costs

Year Ended December 31, 2019

Section I - Summary of Auditor's Results

Financial Statements

Type of auditor's report issued?	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiencies identified?	Yes
Noncompliance material to financial statements noted?	No

Federal Awards

Internal control over major federal programs:	
Material weakness(es) identified?	No
Significant deficiencies identified?	No

Type of auditor's report issued on compliance for major program Unmodified

Any audit findings disclosed that are required to be reported in accordance with the Uniform Guidance [2 CFR 200.516(a)]? No

Identification of major federal programs:

<u>Name of Federal Major Program or Cluster</u>	<u>CFDA No.</u>
Child Support Enforcement	93.563
Child Welfare Services	93.645
Foster Care (Title IV-E)	93.658
Medical Assistance	93.778

Dollar threshold used to distinguish between Type A and Type B programs: \$750,000

Auditee qualified as low-risk auditee? No

State Awards

Internal control over major state programs:	
Material weakness(es) identified?	No
Significant deficiencies identified?	No
Type of auditor's report issued on compliance for major program	Unmodified

Any audit findings disclosed that are required to be reported in accordance with the *State Single Audit Guidelines*? No

Monroe County, Wisconsin

Schedule of Findings and Questioned Costs

Year Ended December 31, 2019

Identification of major state programs:

<u>Name of State Major Program or Cluster</u>	<u>State ID No.</u>
Elderly Handicapped Transportation Aid	395.101
IMAA State Share	435.283
State Funded-Basic County Allocation	435.561
JJ Youth Aids	437.3413

Dollar threshold used to distinguish between Type A and Type B programs: \$250,000

Section II - Financial Statement Findings

Finding 2019-001 – Financial Accounting and Reporting

Criteria – The County is responsible for reporting financial data reliably in accordance with accounting principles generally accepted in the United States (GAAP).

Condition – As part of our professional services for the year ended December 31, 2019, we were requested to draft the financial statements and accompanying notes to the financial statements.

Cause – The County does not expect, nor does it require, its financial staff to have the ability to prepare GAAP financial statements.

Effect – As a result of not having an individual trained in the preparation of GAAP basis financial statements, the completeness of the financial statement disclosures and the accuracy of the financial statement presentation are negatively impacted as outside auditors do not have the same comprehensive understanding of the County as its own management.

Recommendation – We recommend that management and those charged with governance continue to evaluate whether to accept the degree of risk associated with this condition because of cost or other considerations.

View of responsible officials and planned corrective actions – We agree with the finding and have developed a corrective action plan.

Section III - Federal and State Award Findings and Questioned Costs

None

Monroe County, Wisconsin

Schedule of Findings and Questioned Costs

Year Ended December 31, 2019

Section IV - Other Issues

Does the auditor's report or the notes to the financial statements include disclosure with regard to substantial doubt as to the auditee's ability to continue as a going concern?

No

Does the audit report show audit issues related to grants/contracts with funding agencies that require audits to be in accordance with the *State Single Audit Guidelines*?

Department of Agriculture, Trade, and Consumer Protection

No

Department of Safety and Professional Services

No

Department of Natural Resources

No

Department of Transportation

No

Department of Health Services

No

Department of Children and Families

No

Department of Justice

No

Department of Military Affairs

No

Department of Veteran's Affairs

No

Department of Administration

No

Was a management letter or other document conveying audit comments issued as a result of this audit?

Yes

Name and signature of partner



Dan Walker, CPA

Date of report

June 17, 2020

Monroe County, Wisconsin

Summary Schedule of Prior Year Findings

Year Ended December 31, 2019

2018-001 - Financial Accounting and Reporting – See finding 2019-001.

2018-002 – This finding was addressed in the current year.